





ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

379

DATE:

Wednesday, May 13, 1992

BEFORE:

A. KOVEN

Chairman

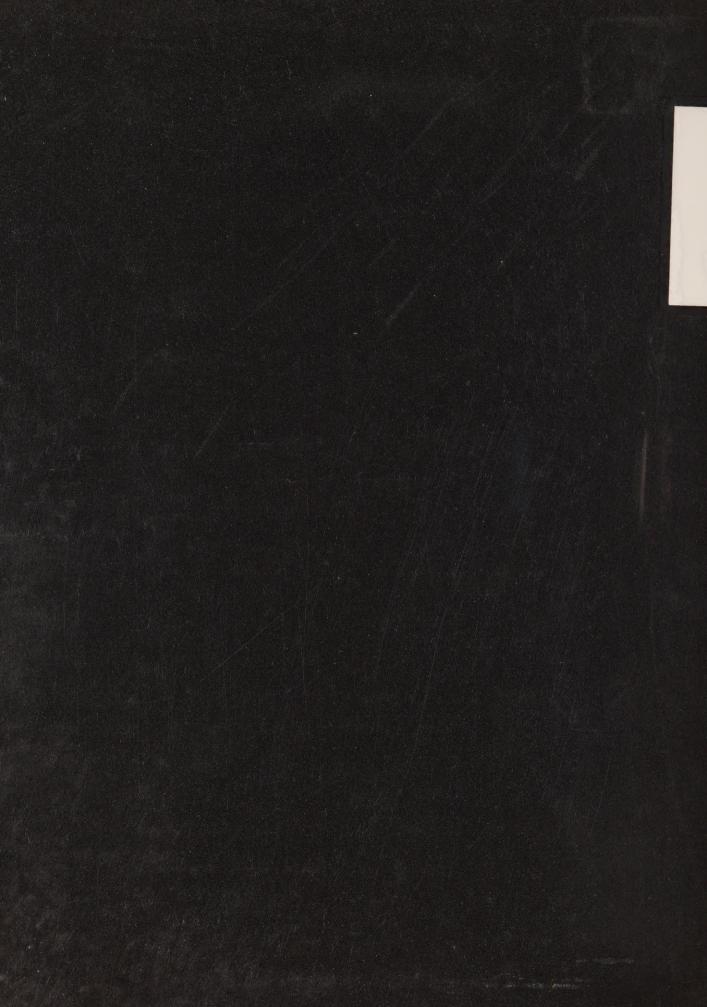
E. MARTEL

Member

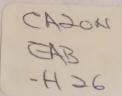
FOR HEARING UPDATES CALL (COLLECT CALLS ACCEPTED) (416)963-1249



(416) 482-3277



EA-87-02





ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

379

DATE:

Wednesday, May 13, 1992

BEFORE:

A. KOVEN

Chairman

E. MARTEL

Member

FOR HEARING UPDATES CALL (COLLECT CALLS ACCEPTED) (416)963-1249



(416) 482-3277



HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of a Notice by The Honourable Jim Bradley, Minister of the Environment, requiring the Environmental Assessment Board to hold a hearing with respect to a Class Environmental Assessment (No. NR-AA-30) of an undertaking by the Ministry of Natural Resources for the activity of Timber Management on Crown Lands in Ontario.

Hearing held at the offices of the Ontario Highway Transport Board, 10th Floor, 151 Bloor Street West, Toronto, Ontario, on Wednesday, May 13, 1992, commencing at 9:00 a.m.

VOLUME 379

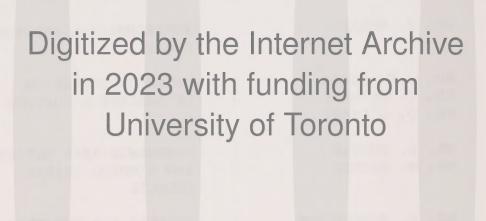
BEFORE:

MRS. ANNE KOVEN MR. ELIE MARTEL

Chairman Member

APPEARANCES

MS.	V. FREIDIN, Q.C. C. BLASTORAH K. MURPHY)	MINISTRY OF NATURAL RESOURCES
MS.	B. CAMPBELL J. SEABORN N. GILLESPIE)	MINISTRY OF ENVIRONMENT
MR. MS. MR.	R. TUER, Q.C. R. COSMAN E. CRONK P.R. CASSIDY D. HUNT		ONTARIO FOREST INDUSTRY ASSOCIATION and ONTARIO LUMBER MANUFACTURERS' ASSOCIATION
MR.	R. BERAM		ENVIRONMENTAL ASSESSMENT BOARD
MR.	J.E. HANNA)	ONTARIO FEDERATION
DR.	T. QUINNEY)	OF ANGLERS & HUNTERS
MR.	D. O'LEARY		
MR.	D. HUNTER)	NISHNAWBE-ASKI NATION
MR.	M. BAEDER)	and WINDIGO TRIBAL COUNCIL
MS	M. SWENARCHUK)	FORESTS FOR TOMORROW
	R. LINDGREN	í	
MR.	D. COLBORNE)	GRAND COUNCIL TREATY #3
	G. KAKEWAY	í	
MR.	J. IRWIN		ONTARIO METIS & ABORIGINAL ASSOCIATION
MS.	M. HALL		KIMBERLY-CLARK OF CANADA LIMITED and SPRUCE FALLS POWER & PAPER COMPANY



APPEARANCES (Cont'd):

MR.	R. COTTON		BOISE CASCADE OF CANADA LTD.
	Y. GERVAIS R. BARNES)	ONTARIO TRAPPERS ASSOCIATION
	P. ZYLBERBERG B. LLOYD)	NORTHWATCH COALITION
MR.	J.W. ERICKSON, B. BABCOCK		RED LAKE-EAR FALLS JOINT MUNICIPAL COMMITTEE
MR.	D. SCOTT J.S. TAYLOR)	NORTHWESTERN ONTARIO ASSOCIATED CHAMBERS OF COMMERCE
MR.	J.W. HARBELL		GREAT LAKES FOREST
MR.	S.M. MAKUCH		CANADIAN PACIFIC FOREST PRODUCTS LTD.
	D. CURTIS J. EBBS		ONTARIO PROFESSIONAL FORESTERS ASSOCIATION
MR.	D. KING		VENTURE TOURISM ASSOCIATION OF ONTARIO
MR.	H. GRAHAM		CANADIAN INSTITUTE OF FORESTRY (CENTRAL ONTARIO SECTION)
MR.	G.J. KINLIN		DEPARTMENT OF JUSTICE
MR.	S.J. STEPINAC		MINISTRY OF NORTHERN DEVELOPMENT & MINES
MR.	M. COATES		ONTARIO FORESTRY ASSOCIATION
MR.	P. ODORIZZI		BEARDMORE-LAKE NIPIGON WATCHDOG SOCIETY

Farr & Associates Reporting, Inc.

APPEARANCES (Cont'd):

MR. R.L. AXFORD CANADIAN ASSOCIATION OF

SINGLE INDUSTRY TOWNS

MR. M.O. EDWARDS FORT FRANCES CHAMBER OF

COMMERCE

MR. P.D. McCUTCHEON GEORGE NIXON

MR. C. BRUNETTA NORTHWESTERN ONTARIO

TOURISM ASSOCIATION



INDEX OF PROCEEDINGS

Witness:	Page No.
CECIL MAKOWSKI; Sworn IAN RADFORTH,	
THOMAS DUNK; Affirmed	65645
Direct Examination by Ms. Omatsu	65646
· Cross-Examination by Ms. Swenarchuk	65755
Cross-Examination by Ms. Blastorah	65771
Re-direct Examination by Ms. Omatsu	65777



INDEX OF EXHIBITS

Exhibit No.	Description	Page No.
2227A	Witness statement authored by Professor Radforth entitled Logging Mechanization in Ontario's Forest Environment, An Historical Overview.	65642
2227B	Witness statement authored by Professor Dunk entitled The Environment in the Culture of Forest Workers in Northwestern Ontario.	65642
2227C	Witness statement authored by Cecil Makowski entitled Sustainability, Diversity and Ontario's Forest Management Strategy, A Trade Union Perspective.	65642
2228	Resumes of Mr. Makowski, Professor Radforth and Professor Dunk and Mr. Johansson, along with a covering letter dated April the 29th, 1992 from Ms. Omatsu, and responses to interrogatories.	65643
2229	Two-page written statement from Mr. Johansson.	65643
2230	Document entitled The Environment, Our Concern, prepared by the Canadian Paperworkers Union consisting of 32 pages.	65651
2231	Forestry Sectoral Task Force Report of the Ontario Round Table on Environment and Economy.	65754

Farr & Associates Reporting, Inc.



--- Upon commencing at 9:05 a.m. 1 2 MADAM CHAIR: Good morning. Please be 3 seated. 4 Good morning, Ms. Omatsu. 5 MS. OMATSU: Good morning, Madam Chair, 6 Mr. Martel. It is with great anticipation that we at 7 the Canadian Paperwork Workers Union have looked forward to this opportunity to address you and to put 8 9 forward our evidence in front of you. Thank you for 10 the opportunity. 11 With your permission I would like to 12 introduce the CPU contingent and take care of some 13 procedural matters and then briefly outline how I 14 propose that we will proceed in the next day and half, 15 two days and make a few opening remarks before we swear in the witnesses. 16 First, for the record my name is Maryka 17 Omatsu and since Omatsu is not the commune name in 18 these parts I will spell the last name. It is 19 20 O-m-a-t-s-u. Beside me is Paul Eprile, E-p-r-i-l-e, 21 who is a researcher with the CPU. Testifying first, 22 sitting in the middle, is Cecil Makowski, 23 M-a-k-o-w-s-k-i, who is the CPU representative on this 24 panel; sitting to see Cecil's right is Professor Ian 25

Radforth, R-a-d-f-o-r-t-h, and he is a historian 1 specializing in the Ontario forest industry, Canadian 2 historian; and at the far end is Professor Tom Dunk who 3 is a cultural anthropologist specializing in working class culture. 5 MR. MARTEL: I didn't get the last name. 6 MS. OMATSU: Dunk. 7 MR. DUNK: D-u-n-k. 8 MR. MARTEL: Thank you. 9 MADAM CHAIR: We have a fourth witness 10 whose name is Inge Johansson, J-o-h-a-n-s-s-o-n, and 11 Mr. Johansson will be speaking as the environmental 12 officer of the Swedish Forest Workers Union. 13 14 doesn't come into town until this evening and with the 15 permission of Board we would like to begin tomorrow 16 morning at 10:30 in order that we may fully meet and 17 prepare with him for tomorrow's presentation. 18 MADAM CHAIR: That's fine with the Board, 19 Ms. Omatsu. 20 MS. OMATSU: Thank you very much. 21 With your concurrence I would propose 22 that we begin with Mr. Makowski and then proceed to 23 Professor Radforth and Dunk and then have 24 cross-examination of them as a panel following all their presentation and then tomorrow morning we would 25

1	have Inga Johanssan and the rest of them for
2	cross-examination.
3	MADAM CHAIR: Any objections?
4	MS. SWENARCHUK: No objections, Madam
5	Chair. I have very few questions and only for Mr.
6	Makowski. I am going to be here this morning to hear
7	his evidence and then I need no leave. I wonder if
8	however long it takes we can agree that I can
9	cross-examine him some time after 1:30 this afternoon
10	for my very brief questions.
11	MS. OMATSU: That's fine.
12	MS. SWENARCHUK: Thank you.
13	MS. OMATSU: Now dealing with procedural
14	matters. We have filed with the Board three witness
15	statements plus a two-page statement from Mr.
16	Johansson, three resumes plus a sort of profile of Mr.
17	Johansson, and I advise the Board that there is a
18	possibility that we might refer to three documents in
19	our testimony.
20	MADAM CHAIR: All right. Why don't we
21	assign these an exhibit number, Ms. Omatsu. The three
22	written witness statements will be Exhibit 2227. We
23	will make the first witness statement authored by
24	Professor Radforth Exhibit 2227A and that is entitled
25	Logging Mechanization in Ontario's Forest Environment,

1	An Historical Overview.
2	EXHIBIT NO. 2227A: Witness statement authored by Professor Radforth entitled
3	Logging Mechanization in Ontario's Forest Environment, An
4	Historical Overview.
5	MADAM CHAIR: Exhibit 2227B will be
6	witness statement No. 2 authored by Professor Dunk and
7	the title of this witness statement is The Environment
8	in the Culture of Forest Workers in Northwestern
9	Ontario.
10	EXHIBIT NO. 2227B: Witness statement authored by Professor Dunk entitled The
11	Environment in the Culture of Forest Workers in Northwestern
12	Ontario.
13	MADAM CHAIR: Exhibit 2227C will be
14	witness statement No. 3 entitled Sustainability,
15	Diversity and Ontario's Forest Management Strategy, A
16	Trade Union Perspective and we understand that Mr.
17	Makowski will be testifying to witness statement No. 3.
18	EXHIBIT NO. 2227C: Witness statement authored by
19	Cecil Makowski entitled Sustainability, Diversity and
20	Ontario's Forest Management Strategy, A Trade Union
21	Perspective.
22	MADAM CHAIR: The resumes of the
23	witnesses we will give a separate exhibit number to and
24	this will be Exhibit 2228 and this package also
25	includes a letter from yourself, Ms. Omatsu, a covering

1	letter dated April the 29th, 1992.
2	Mr. Makowski's resume, I think that came
3	after, didn't it?
4	MS. OMATSU: Yes.
5	MADAM CHAIR: We will attach that to
6	Exhibit 2228 as well.
7 8 9	Professor Radforth and Professor Dunk and Mr. Johansson, along with a covering letter dated April the 29th, 1992 from Ms. Omatsu, and respones to
0	interrogatories.
1	MADAM CHAIR: The two-page written
2	statement from Mr. Johansson will become Exhibit 2229.
3	The translation date is April 22hd, 1992, and it was
4	translated by Dr. Helm at the Department of History at
5	the University of Umea in Umea, Sweden and that's
6	spelled U-m-e-a.
7	EXHIBIT NO. 2229: Two-page written statement from Mr. Johansson.
	MADAM CHAIR: Was there any other
9	
0	material you wished to make an exhibit at this point?
1	MS. OMATSU: I don't know how you want to
2	refer to them. There is a possibility that we may
3	refer to them.
4	MADAM CHAIR: Why don't we wait. We have
5	the document on the environment prepared by the

1	Canadian Paperworkers Union as well as the minutes of
2	the Standing Committee on Forestry and Fisheries, as
3	well as the Forestry Sectoral Task Force Draft Report
4	and the Ontario Round Table on the Environment and the
5	Economy. Why don't we hold on to these documents and
6	when evidence is given about them we will put those
7	into exhibit.

Mr. Martel has just reminded me, the final information we had was answers to interrogatories. Excuse me, the responses to the interrogatories are part of Exhibit 2228. Also, we will include the resume of Mr. Johansson in Exhibit 2228.

All right. Let's get started.

MS. OMATSU: Thank you. Just by short introductory remarks, what we hope to say in the next day and a half, two days through Mr. Makowski is basically the statement that was outlined in the witness statement No. 3 and the executive summary, CPU's position stressing ecological forestry, rationale decision making which takes into account the opinions and seeks real input from the members of the CUP and the precautionary principle in light of the fact that we are uncertain on the issues before us and, lastly, the need for development of a work force that is more

1	ecologically trained and sensitive.
2	Through Professor Radforth we will
3	present the premise that the forest industry is in a
4	crisis, this crisis has historical routes, but that the
5	crisis need not continue. We can learn from our past.
6	Through Professor Dunk's testimony we
7	will show that forest workers are indeed concerned
8	about the environment and that they would like real
9	input into decision making and would benefit and
10	appreciate further training.
11	Through Mr. Johansson we will put forward
12	a model. We are not saying that this is a model that
13	need be adapted in full, but it is certainly something
14	that's we in Canada should take a look at in terms of
15	Swedish forestry and silvicultural practices and
16	policies and their training.
17	I think we have ready to begin. Perhaps
18	we can swear the witnesses.
19	MADAM CHAIR: Yes.
20	CECIL MAKOWSKI; Sworn. IAN RADFORTH,
21	THOMAS DUNK; Affirmed.
22	
23	MS. OMATSU: Madam Chair, I have been
24	advised that I am speaking too softly and I will try to
25	speak more loudly. This is a problem that I always

Makowski,Radforth Dunk dr ex (Omatsu)

1	have.

2	In large part Mr. Makowski will be
3	referring to the 10 recommendations in witness
4	statement 3. I have made extra copies if people would
5	like them.

DIRECT EXAMINATION BY MS. OMATSU:

Q. Your name is Cecil Makowski and you

are the national representative of the Canadian

Paperworkers Union?

MR. MAKOWSKI: A. That's correct.

Q. Your resume has been filed with the Board and given Exhibit No. 2228 and I would like to highlight some aspects of that resume.

I wonder if you could describe briefly for the Board your work experience?

A. I have got extensive work experience in the forest products industry. Even during the time that I was a student at high school in Thunder Bay I worked summers for what was then Great Lakes Forest Products and what has now become Canadian Pacific Forest Products doing basically labouring types of jobs and loading paper boats which was the main means of conveyance to the market of the paper product at that time and, in fact, is no longer used.

Following my completion of high school, I

worked full time at that particular mill and for about
a year I believe or slightly more than a year, a year
and a half possibly, and got it in my head that I no
longer wanted to work in the paper industry and I went
to college and graduated from college in the aircraft
maintenance engineering field and worked for several
years in that field.

and explain I found myself after touring the western part of Canada back in Thunder Bay needing employment and went back to that particular mill again and became employed there, and shortly after my re-employment I began a mechanical apprenticeship in millwrighting and I was successful in obtaining Class A status as a millwright and continued to work in that capacity in that particular mill until 1987.

Q. Now, moving on to your union history, perhaps I will just lead you through this and you can expand on points which you submit.

From 1978 to '83 you were the shop steward of the CPU Local 39; is that correct?

A. That's correct. I began by obtaining a position on the apprenticeship committee because I was involved in the apprenticeship program within the mill and found that I was interested in union

Dunk dr ex (Omatsu)

1	activities and became a shop steward at a later date.
2	Q. Then from '83 to '87 you were
3	president of the CPU local?
4	A. That's correct. I was elected in
5	1983 as President of that particular local union which
6	represented all of the mechanical people, basically all
7	the production people except for the actual paper
8	machines, people that were employed in the stud lumber
9	mill which produced just that, stud lumber, and people
10	that were employed in the waferboard mill which
11	produced four by eight sheets of waferboard for the
12	construction industry and there was about 2,000 members
13	in our local at that time.
14	Q. From '84 to '87 you were elected
15	President of the Thunder Bay and District Labour
16	Council as well as the President of the
17	THE REPORTER: Excuse me, I can't hear
18	you.
19	MS. OMATSU: Sorry. Maybe if I had the
20	microphone
21	Q. In 1984 you were elected
22	Vice-President of Ontario/Manitoba Primary Council?
23	MR. MAKOWSKI: A. That's correct. That
24	council represents workers that are employed in the
25	pulp and paper industry in both the provinces

1

	dr ex (Omatsu)
1	mentioned, Ontario and Manitoba, and at the time I was
2	elected Vice-President probably represented about 8,000
3	workers in Ontario.
4	Q. And you were then elected President
5	of the Ontario/Manitoba Primary Council '86 to '87 and
6	presently you are the national representative for the
7	Canadian Paperworkers Union?
8	A. That's correct.
9	Q. From '87 until the present?
0	A. Until now.
1	MADAM CHAIR: Is the microphone working?
2	MS. OMATSU: I think so. Is it still a
3	problem.
4	MADAM CHAIR: Maybe it is not close
5	enough.
6	MS. OMATSU: Q. And presently you are
7	sitting on the political action committee of the
8	Ontario Federation of Labour?
9	MR. MAKOWSKI: A. Correct.
0	Q. Today you represent the Canadian
1	Paperworkers Union; is that correct?
2	A. That's true.
3	Q. And views that you will be expressing
4	will be position of the Canadian Paperworkers Union and
5	not necessarily your own personal opinions?

25

1	A. The views that are contained in
2	witness statement No. 3 were put together through
3	consultation with a number of people within our
4	organization, then was reviewed by our research
5	department and ultimately authorized as the CPU's
6	position by our executive board and I am here to
7	present that statement on behalf of our union.
8	Q. While we are on the topic, this
9	document called The Environment, Our Concern, is also a
. 0	CPU document that sets out the policy is a policy
.1	statement of the CPU on the environment; is that
. 2	correct?
.3	A. That's correct.
4	MS. OMATSU: Perhaps we could file this
. 5	as the next exhibit, Madam Chair.
1.6	MADAM CHAIR: This document will become
L7	Exhibit 2230. It is a 32-page document also including
1.8	the French version of the document and the date of
19	publication is Mr. Makowski, what year was this
20	published in?
21	MS. OMATSU: I actually did not find a
22	date.
23	MR. MAKOWSKI: It would have been
24	released in 1990.
25	MADAM CHAIR: 1990. Thank you. The

Dunk dr ex (Omatsu) title is The Environment, Our Concern, a document on the environment prepared by the Canadian Paperworkers Union.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

---EXHIBIT NO. 2230: Document entitled The Environment, Our Concern, prepared by the Canadian Paperworkers Union consisting of 32 pages.

MS. OMATSU: Q. I wonder, Mr. Makowski, if you could please give a short history of the Canadian Paperworkers Union for the Board?

MR. MAKOWSKI: A. Well, our union, as the Canadian Paperworkers Union, has been in existence about 18 years, I believe, since 1974.

However, our predecessor organizations through which the CPU was formed have been around for a good long time and basically began organizing workers shortly after the turn of the century in Canada in the pulp and paper industry, the forest products industry.

We have a long standing history of major achievements in this particular field and collective bargaining, for instance, in the representation of our workers, the eight hour day index pensions and so on.

We achieved the peak of our membership in the Province of Ontario in about 1989 when we had about 22,000 members in the Province of Ontario. To date we continue to represent approximately 20,000 members in

1	Ontario and about 68,000 members across Canada.
2	Q. I would like to now turn to the
3	recommendations. I am going to ask you if you would
4	please read recommendation one into the record and then
5	expand on that recommendation.
6	A. In our recommendation No. 1 the CPU
7	urges this Board to base its ruling on several
8	principles of sustainable development recently authored
9	by the Ministry of Natural Resources.
10	These include recognition that our
11	understanding of the way the world works and how our
L 2	actions affect it is often incomplete. This means that
L 3	we exercise caution and special concern for natural
1.4	values in the face of such uncertainty and respect the
15	precautionary principle.
1.6	Our resource economy is based on a
17	complex and diverse natural environment. We must
18	recognize the valve of a diversed economy based upon
19	the preservation of diversity in the natural world.
20	The development of sustainability will
21	lead to change. This change must be directed in a way
22	that attempts to be fair to all those affected.
23	Consequently, the people affected must have a real
24	voice in the decisions affecting their lives.

Q. Would you please expand on this

25

recommendation?

A. We agree with the position, the policy position that's been advanced by the Ministry of Natural Resources in their recent document Direction 90s whereby we should have a policy that adopts a precautionary principle.

There is simply not enough data or, in fact, so much conflicting data on the success of our efforts in regenerating the forests that have already been cut in this province and what the future holds for the forest products industry vis-a-vis having a yield that will be available to them.

The second part of that is that we believe there is too much uncertainty about how the present forest management practices affects the environment as a whole. Not just the ability of a forest crop to regenerate, but wildlife habitats, how the waters are affected by practises such as spraying herbicides and so on.

All of those factors that affect the forest and potential employment that flows from that forest and the potential for enjoyment of the forest by people that use it for recreational activities is so uncertain based on the conflicting data or lack of data that we believe the only thing we can do is be cautious

1	and don't	put	all	your	eggs	in	one	basket.
-	dira doi: 0			A	- 3 3			

2	We should have a diversified approach to
3	how we handle the forest and we should have a
4	diversified approach to what we do with that forest in
5	the long term rather than just having low value
5	products produced as a result of harvesting that
7	natural resource.

We should have more value added types of industries that would promote more wealth for the province, more employment opportunities and when we look at all of those things together we say we can't put all of our eggs in one basket because the potential jeopardy for the industry and the environment is too great.

Q. Concretely, does that -- could you please describe how in 1984 and '85 the CPU applied this precautionary principle vis-a-vis budworm spraying?

A. In 1984, I believe in late 1984, if I recall, and 1985 the Ministry and the industry in general were adopting an approach in order to control the budworm infestation. It was necessary to spray chemical pesticides in the forest.

The one in particular was Matacil, I

believe, the chemical agent was to be sprayed. The CPU

, took the position at that time that the potential damage to the environment was too great to risk spraying that agent and there were options that were available such as the spraying of a bacterial pesticide. I guess that's the wrong terminology, but a bacterial agent to control the budworm and, in fact, we really stood almost alone in opposition to the company's position that if we didn't spray the future

Ministry ultimately made a decision to almost totally reduce or eliminate the spraying that was going to be done by chemicals and, in fact, limited it to very small especially infested areas and in fact I suppose, although budworm infestation continues to be a very cyclical thing that we will probably face again and again, it seems that the crisis has passed.

of the mills were in jeopardy as a result of the fiber

resource being in jeopardy.

Q. Would you please read recommendation 2 into the record?

A. In recommendation No. 2 we urge that the Board address the institutional constraints, comprehensive resource management that are inherent in a management system in which two separate organizations, the Ontario Ministry of Natural

- Resources and private licence holders, are both 1 responsible for different parts of the same plan. 2 Would you please expand on this 3 recommendation? 4 We thought that this issue should be 5 raised, although we recognize that the issue of tenure 6 for the forest industry is one that necessarily may be 7 dealt with in some other forum, but we see a natural 8 conflict with vesting in the company's the 9 responsibility for reforestation when their 10 responsibility - and we don't say this in a negative 11 12 fashion at this point - but their responsibility is to 13 the bottom line, to their shareholders. 14 So the incentive to them is to get the 15 cheapest fiber supply that's available to them. 16 concern is if there are corners to be cut those 17 opportunities will be taken. 18 It is akin I suppose to a fox quarding a
 - It is akin I suppose to a fox guarding a chicken house, if you like, but we believe that the Board has to recognize that conflict that's present and in light of that we believe that there should be, as we have recommended throughout our document, consultation and true meaningful input with people that are affected at every level that decisions are made with regard to the forest.

19

20

21

22

23

24

25

Mako	ows	κi,	Ra	df	or	th
Dunk	ζ					
dr e	ex.	(Om	at	su)	

	di ex (Omatsu)
1	Q. Would you please read
2	recommendation
3	MR. MARTEL: Before you go on. Can I
4	just stop there because we have heard repeatedly, both
5	by the Ministry and the industry, that it is in fact
6	necessary to combine the two, the harvesting and the
7	regeneration, to provide the security that the industry
8	needs.
9	I harken you back to the days when that
. 0	was being shuffled back and forth like a hot potato as
.1	to who was going do it, first the industry and then the
. 2	Ministry and back to the industry and back to the
.3	Ministry.
4	So we have a long history of wrestling
.5	with this one, Mr. Makowski, and obviously we don't
.6	have any consensus now because the position taken by
.7	the industry and the Ministry are directly opposite to
.8	what you are presenting today.
.9	MR. MAKOWSKI: We're aware of that.
20	MR. MARTEL: You are aware of that?
21	MR. MAKOWSKI: Yes.
22	MR. MARTEL: And you still
23	MR. MAKOWSKI: We also share, I suppose,
24	the concern or recognize I suppose is a better way
25	to a phrase it, the concern of the industry whereby

Makowski, Radforth 65658 Dunk dr ex (Omatsu)

1	they want a secured source of fiber in order to, I
2	suppose, justify long-term capital investment in
3	operations. We recognize that.
4	What we're saying is that the Board must
5	recognize that there is an inherent conflict in vesting
6	the responsibility for reforestation with the company
7	that's answerable to its bottom line.
8	The beginnings of how to deal with that
9	may be through having local people or affected people
10	involved not just in a fringe manner, but in a true
	meaningful manner in the decision-making processes at
12	every level.
13	That's not to say that the guarantees if
L 4	the companies meet the terms that are set out by the
15	decisions that are made by these various committees
16	if the companies meet the conditions that are required
17	that the guarantees for long-term access to fiber
18	supply won't be there, the tenure won't be there, but
19	we believe the system has to address this inherent
20	conflict.
21	MS. OMATSU: Q. Would you please read
22	recommendation 3 into the record?
23	MR. MAKOWSKI: A. Ontario must reorient
24	its forest research programs in the direction of

Farr & Associates Reporting, Inc.

25 practical techniques of ecologically responsible

		Dunk	(Omatsu)	
 forestry	Cuch reserve			

- Such research should emphasize operations 2 that differ from conventional practises of industrial 3 forestry now prevailing.
- 4 Pilot projects of operational size should 5 be developed a representative sample of forest conditions across the area of the undertaking. 6

7 The goal of such long-term ecological 8 research program would be to find out more about how 9 ecosystems work and how they can be stablized with particular reference to sustainable resource 10 11 management.

> Q. Would you please expand on this recommendation?

12

13

14

15

16

17

18

19

20

21

22

23

24

A. We believe for the most part research being conducted by the agencies that are responsible for the Ministry or the Ministry itself at this point in time are focused on, for lack of a better phrase, how we can get the maximum yield from our forest resource and not necessarily how we can maintain the forest as a whole, as an ecosystem, a habitat, an enjoyable recreational opportunity for people that live in remote communities and so on.

So what we're suggesting in recommendation No. 3 is that the focus of research 25 - programs in the province be changed so that the

emphasis is on ecologically responsible forestry rather than plantation style agricultural forestry, and that it must be done by having pilot projects that are sufficient in size to have a representative sampling of the conditions that are available or conditions that are in front of us across the entire province sample so we have a database on which we can decide on a site-specific basis, for instance, what type of forest management practice to approve in particular areas.

Q. Would you please read recommendation 4 into the record?

A. In recommendation No. 4 we urge that the Board's decision reflect a conception of the environment as defined in the Environmental Assessment Act so as to broaden the emphasis on wood and timber to encompass a range of values inherent to and flowing from the public forest; that the proponent be required to base this undertaking on the principle of sustainability as defined in its own statement of policy Direction 90s; that within a year the proponent reduce the maximum size of clearcuts areas to 250 hectares as was required by law in Quebec in 1989, that leave strips between cut blocks be a minimum of 100 metres wide; that the proponent conduct detailed studies of actual effects of wide range logging systems

1	and silvicultural	strategies on the long-term
2	sustainability of	the forest

Q. Would you please expand on recommendation No. 4?

Assessment Act has an appropriate definition or concept of the environment. It's very wide sweeping and talks about all of the things that interact in the environment today including man and including the things that man brings into the environment and all of those things have to be considered as a package and not in isolation.

We propose the reduction of clearcuts to a maximum of 250 hectares. In fact, there is a no limitation at this point, as we understand it, in the Province of Ontario and in 1989 Quebec moved to reduce or limit their clearcut size to 250 hectares - they too had prior to that no limitation - with a minimum buffer zone of 100 metres between cut blocks.

We don't know if that's the right size.

We think that Quebec moved in the right direction in reducing the size of the clearcut, and as part of our overall strategy what we are suggesting is that if we look on a site-specific basis at what is the most appropriate forest management practice and it is

l.	decided that a larger	clearcut style	of operation is
2	appropriate, we think	it nonetheless	should be limited
3	to 250 hectares		

In Quebec, in fact, they are going to be moving to further reduce the size and that's based, as I understand it, on the fact that the average clearcut in Quebec is — in southern Quebec is 14 hectares, the average in northern Quebec is 33 hectares and, as we understand it, the average in Ontario is 260 hectares, although we do recognize there are some significantly larger clearcuts that are out there.

So, again, we don't know if that number is the right one, but I think there is a recognition by many people that massive clearcuts are the wrong way to go, particularly if that's the only way we are going and that we should move to reduce or put a maximum number of those clearcuts.

- Q. Would you please read recommendation 5 into the record?
- A. The CPU recommends that the Board's finding take into explicit account the results of the unique audit now being completed under the auspices of the proponent.
- We also recommend that before concluding
 its hearing the Board call special witnesses, the

	di ex (Ollacsu)
1	three-person team, conducting the audit so as to
2	solicit its view about the state of forestry in
3	northern Ontario.
4	Q. Would you please expand on this
5	recommendation?
6	A. I can, but I really think it's really
7	quite self-evident.
8	The audit that's being conducted by
9	Professor Herden, I believe, an independent audit, is
LO	one that is long overdue. There is, as I pointed out
11	earlier, so much conflicting data on the success of our
12	regeneration efforts and so on, the available resource
L3	that remains in Ontario's forests, that this panel in
L4	order this Board in order to make a decision based
15	on everything it has in front of them must take into
L6	account the views and the findings of the audit panel.
17	In other words, before we know where we
18	are going we have to know where we are.
19	Q. Would you please read recommendation
20	6 into the record?
21	A. We urge that the Board's finding
22	directly address the structural problem that centres
23	around the way that silvicultural strategy is
24	developed.
25	The proponent must ensure that short-term

25

	dr ex (Omatsu)
1	-logging costs not take precedence over long-term
2	silvicultural cost and environmental considerations.

We urge that the proponent introduce an
evaluation system for logging machines or logging
systems. Under this system private operators working
on public land would be required to provide detailed
assessments the environment effects and the
silvicultural implications of proposed innovations
before they are introduced on an operational basis.

Q. Again, would you please expand on this recommendation?

A. What we're dealing with in recommendation No. 6 is a recommendation that's particular to mechanical methods of harvesting.

We have seen over the last number of years that mechanization has increased. I think we have seen an increase in the amount of clearcuts, the size of the clearcuts as one aspect.

We also recognize that there is some studies that have been conducted that have shown that the use of mechanical equipment has resulted in damage to seedbeds and so on.

So we are concerned about, again, an inherent conflict where companies will use mechanization, the newest technology in order to lower

dr ex (Omatsu)

- 1 their costs and at the same time that innovation results in damage to the environment. 2
- 3 We think that there should be an evaluation system, as we have suggested, of logging 4 machines and systems to establish which can be 5 considered environmentally friendly or probably more 6 7 appropriately put, which is the least environmentally 8 damaging, which are the lesser of some evils.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- Q. Moving on to the next recommendation, would you please read it into the record?
- We urge that the Board direct the proponent to increase the proportion of what it calls modified cutting, thus adopting'a more balanced and economical silvicultural strategy that places greater emphasis on natural regeneration.

What we're suggesting here is that other cutting alternatives to massive clearcuts be adopted and that we should increase the percentage of those.

I think it flows again from our basic thrust and that is that we must take a more diversified approach, a more precautionary approach because we don't know what the long-term effects are over two rotations of our forest. I'm sure none of us will be around in 150 or 180 years when we can see the effects of what we're doing now.

So we think there has to be a more 1 diversed approach. That would call for more emphasis 2 on alternative methods besides clearcutting. We think 3 it should be determined on a site-specific basis. 4 We are not saying that we should 5 eliminate clearcutting, as we pointed out in our 6 earlier recommendation. What we're suggesting is if it 7 is the alternative that is acceptable for a specific 8 site the clearcut should then be limited to a certain 9 10 size and we're suggesting the 250 hectares, but the alternatives should be considered more often and should 11 be explored and we should be able to study by the 12 13 increased use of those alternatives the effects over 14 the long term. 15 Would you please read recommendation 16 8 into the record? 17 A. We urge that the Board direct the 18 proponent to continue the reduction already underway so 19 that herbicides can be eliminated in forest management. 20 Again, that's a very straightforward 21 recommendation on our part. We oppose the introduction 22 of chemical agents in the forest and we believe there 23 are alternatives that can be developed and certainly

Farr & Associates Reporting, Inc.

one of the alternatives is more manual tending in the

forest, more labour intensive approach to controlling

24

25

1	growth	that	isn't	wanted
_	growch.	CHAL	T 211 F	wanten.

3

4

5

6

7

11

12

23

24

25

Again, we have some concern, however,
about creating monoculture or monospecies forests where
they are not representative of the forests that were
there in the first place.

- Q. Would you please read recommendation 9 into the record?
- A. We urge that the Board recognize that

 Climate change has a serious potential implication for

 the Ontario forest industry for Ontario forests.
 - Q. Would you please expand on that recommendation?
- 13 This one isn't that straightforward. Obviously, there is much difference of opinion on what 14 the future holds for us as far as global warming and 15 climate change is concerned, but, again, if we are to 16 adopt, as is laid out in Direction '90s, the 17 precautionary principle, I think we have to recognize 18 that if some scientists are correct in what they 19 predict, as far as global warming is concerned, that 20 the implications and the effect and ramifications on 21 the boreal forest will be dramatic. 22

We must recognize that as a possible future that we face and develop our forest strategy with at least a recognition that that is a potential

1	that.	we	may	have	to	face.
---	-------	----	-----	------	----	-------

2	Q	2. 1	Would	you	please	read	the	last
2	recommendation	int	o the	reco	ord?			

A. To ensure the sustainability of the undertaking the proponent should be required to establish a program for the training and accreditation of forest workers in the principles and practices of environmental forestry.

This program should be developed jointly between government, labour unions, tenure holders and existing educational institutions. Tenure holders should bear a significant part of the cost of delivering such training.

After a specified period of time following the inception of the program companies would be obliged to make accreditation a prerequisite of the hiring of new employees in woodlands operations. Such programs should also be offered to existing employees as part of a paid educational leave plan.

Q. Would you please expand on this recommendation?

A. Sure. I can start off by saying that during my earlier years as a national representative I was responsible for the area of the province basically west of Thunder Bay to the Manitoba border, and I had

L	the occasion during that time to organize and represent
2	at that time about a 400-, 450-man bargaining unit
3	comprised of woodlands workers, tree planters and so
1	on, employees engaged in road construction in the
5	woodlands on the company's woodlands limits.

On many occasions during the period of time that I represented those people, employees, our members would come to me or the local union officers with questions in their own minds about whether they were engaging in good environmental practices.

Some of the examples people were concerned about how close they are cutting to bodies of water and was that right -- in fact in some cases they were cutting right down to the water's edge. We know that is not right.

They were concerned in road construction crews about how they were handling the crossing of streams and creeks and so on. In many cases there were some rerouting that had gone on. They didn't know if the practices they were engaged in were right. They knew what they had been instructed.

Some other concerns were large areas of clearcut that had previously been prime moose hunting grounds and the moose had dried up, they disappeared from that area where they had traditionally been for

Makowski,Radforth Dunk dr ex (Omatsu)

years and years and they were concerned about the
implications and the ramifications of what they were
doing daily in their work on the environment.

So we recognize that the people are concerned, No. 1, about not only their jobs and how the environment in the long term will affect their jobs, but how it affects them day-to-day, how it affects them in their recreational activities, in their hunting, in their trapping.

There are a significant amount of trappers and although that's not the most popular endeavor in southern Ontario it is a way of life for many people in northern Ontario and these people were concerned about it and they had a lot of questions and they didn't have the answers. They wanted to have the answers.

So we suggested that there be training programs for forestry workers that will educate them on a wide spectrum of environmental issues. You know, in a broader sense, how everything reacts and interacts together, what the options are, what the rules are, I suppose, is there a different method that they can operate their skidder, can they avoid some growth rather than just trampling it down, can they avoid running continually through soft ground areas and

dr ex (Omatsu)

destroying the seedbeds so that nothing will every grow 1 2 there again.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

All of those things I think are part of what should be included in a program that we think should be paid for or provided jointly by the government and the companies that are engaged in harvesting in forests.

We think it will arm those people in three ways. No. 1, it will give them the education they require to be able to practise better environmental methods during their day-to-day cutting.

It will provide them with a better -- or with an opportunity to as a policeman, if you like, in the woods where if they are instructed to perform a practice that they know is not an environmentally sound one they can bring it to somebody's attention; and the third thing is it will better them as individuals to participate in the process, the forums that are available to them to, you know, have their input as individuals in environmental issues, the open house type of forum, which right now for the average forest worker is a very intimidating atmosphere for them to be participating in.

If they have a bit of knowledge they will be able to better get their views across and they will

1	have the knowledge base to know whether what they're
2	saying is in fact has some substance. We think that
3	they can advance themselves in those three areas with
4	the training that we suggest.
5	Q. Does the Canadian Paperworkers Union
6	provide any training on this subject?
7	A. On environmental matters? Quite
8	honestly, no we have not to this date provided any
9	training of environmental matters in that sense. We
10	obviously could be doing more than what we are. I
11	suppose we all could.
12	When we produced our paper, The
13	Environment, Our Concern, in 1990 - and I sit on the
14	national education committee or for our union as well
15	we intended at that point to develop a vehicle to
16	deliver our message on the environment through that
17	document, with the assistance of that document through
18	training programs at the local level.
19	That didn't happen for a number of
20	reasons. 1990 was our major negotiating year and we
21	got into that and we still haven't completed our
22	thoughts in doing that.
23	However, we do provide a lot of steward
24	training and committee member training and during those

sessions we do hand out a copy of our document and we

25

Makowski, Radforth Dunk dr ex (Omatsu)

1	do talk for about a two-hour period on environmental
2	matters and how they affect us day-to-day in our
3	working environment and in our recreational activities.

4 So we could do more. There's no question 5 about that.

6

7

8

9

-10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Q. Has the CPU ever been successful or attempted to negotiate an environmental clause in its collective agreements?

A. Every collective agreement that we've renewed since 1990 has had a request on our agenda for environmental committees to be established at the work places where we represent the members.

I can tell you that we have been -- we've got a lot of lip service from the people we negotiate with at the bargaining table. They say, yes, we believe very strongly in the environment, but there is no way that we are having environmental committees in our work places, and to this date we have not been successful in having one of those committees set up, although we continue and will continue to attempt to negotiate them at every work place where we represent workers.

MR. MARTEL: Did they give you some reason why they are not prepared, particularly in view of the position they have taken at this hearing?

MR. MAKOWSKI: Well, there has been a 1 number of reasons advanced. Some of them I wouldn't 2 care to repeat in a public forum, but for the most part 3 I can tell you that they have suggested that they are 4 environmentally responsible and they don't need a 5 bi-partite committee in the work place to ensure that 6 they are and those -- we have also attempted, just as a 7 point of clarification, to negotiate these provisions 8 not only in our mill agreements and sawmill agreements, 9 but also in the forest workers agreements where we 10 11 represent them. It is not unlike, Mr. Martel, I suppose 12 13 the line that the companies took some years ago with 14 regard to health and safety where they didn't need to 15 have the union's involvement to police on the health and safety. They always considered that the health and 16 17 safety of their workers was their number one priority and, quite honestly, we do differ and they do need 18 19 somebody to police them. 20 If legislation doesn't require the 21 committees it is extremely hard to negotiate those 22 particular committees. 23 MS. OMATSU: Q. Do you have anything

Farr & Associates Reporting, Inc.

MR. MAKOWSKI: A. No.

further to add before we move on to the next witness?

24

25

Mak	OWS	ski,Radfort	ì
Dun	ık		
dr	ex	(Omatsu)	

1		Q. Thank you. Your name is Professor
2	Ian Radforth?	
3		PROFESSOR RADFORTH: A. That's right.
4		Q. And you are appearing this morning as
5	a witness for	the Canadian Paperworkers Union?
6		A. Yes.
7		Q. You have prepared witness statement
8	No. 1 which ha	as been filed as an exhibit with the Board
9	and as well yo	our resume has been filed with the Board
.0	as Exhibit No	. 2228 and your witness statement is
1	2227A; is that	t correct?
.2		A. That's correct.
.3		Q. I would like to lead you through your
.4	resume highliq	ghting some relevant points.
.5		Since 1983 you have been on the staff of
.6	the history de	epartment at the University of Toronto; is
.7	that correct?	
.8		A. Yes.
.9		Q. And presently you are an Associate
0	Professor of 1	nistory?
1		A. Yes.
2		Q. In 1985 your Ph.D thesis, Bush
13		osses, was revised was your Ph.D thesis
4		revised that and turned it into this book
5	which was pub	lished two years later by U of T press?

		Dur	ık	(Omatsu)
Α.	That's c	orre	ct.	

2	Q. I wonder if you could tell us a
3	little bit about this book, Bush Workers and Bosses?
4	A. My book traces the history of the
5	Ontario forest industry from about 1900 through to
6	about 1980 and it emphasizes the history of workers in
7	the industry, the changing nature of work in the
8	industry, technological change, particularly looking at
9	changing logging practices over time and it also has
10	quite a bit to say about labour relations in the
11	Ontario forest industry in this period.
12	Q. Is it fair to say then it is the only
13	book on the history of workers and the Ontario forest
14	industry that you know of, the only academic book?
15	A. That's right. It is the only
16	scholarly study of Ontario forest workers and the
17	Ontario forest industry for the 20th century period.
18	Q. Is it also fair to say that it is the
19	only academic study that examines closely the history
20	of logging methods in northern Ontario woods workers
21	and labour relations in the industry?
22	A. Yes.
23	Q. Now, in terms of your expertise, you
24	are a historian expert in Canadian history and
25	presently you are Chair of the Canadian historians at

	Dunk dr ex (Omatsu)
1	the University of Toronto; is that correct?
2	A. That's right.
3	Q. And that you are a specialist in
4	Canadian labour history and you are active in the
5	labour history group within the Canadian Historical
6	Association?
7	A. Yes. I have been an active labour
8	historian and I participate regularly in national
9	events in labour history.
10	Q. And in particular you specialize in
11	the labour history of the Ontario forest industry?
12	A. That's correct. I have spent about
13	10 years doing archival work and field work in the
14	history of the Ontario forest history and I continue to
15	do that. I will be working on further projects this
16	summer.
17	Q. And that much of your expertise lies
18	in the history of logging methods in northern Ontario,
19	including technological change?
20	A. Yes, that's right.
21	Q. You received several you received
22	an interrogatory question and I would like to ask you
23	if you are a forester?
24	A. No, I'm not a forester.

25

Q... And are you an expert on

1	silvicultural or forest management?
2	A. No, I'm not.
3	MS. OMATSU: For the purposes of this
4	hearing I would like to Board to qualify you as an
5	expert in the history of logging methods and the
6	history of the Ontario forest industry.
7	MADAM CHAIR: Are there any objections?
8	(no response)
9	Professor Radforth will be so qualified.
10	MS. OMATSU: Thank you.
11	Q. I wonder if you could please tell us
12	what conclusions about the forest industry you have
13	drawn from your years of research on this subject in
14	broad brush and then we will into go into detail from
15	your conclusions?
16	PROFESSOR RADFORTH: A. Yes. The
17	Ontario forest industry is in crisis. Our forests are
18	in crisis and I believe that this current crisis has
19	deep historical routes, that it is worthwhile looking
20	at historical background, look at those historical
21	roots in order to understand better where we are today
22	and how we might proceed to address the problems.
23	From my historical research I have
24	reached three major conclusions that I would like to

emphasize here today.

25

dr ex (Omatsu) 1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

The first is that when the industry was founded early in the 20th century business and government at that time formed an informal partnership to maximize economic development. Their whole raision d'entre was to promote economic development, create business opportunities and jobs.

At that time the resource appeared limitless; there seemed to be endless forests in the north. Neither business nor government gave much consideration to the impact that these forest industries would have on the northern environment, the northern forest. They didn't take into account in the early days the long-term social costs of utilizing the resource or the environmental costs.

The second point I would like to make is that businesses and the government had a short frame of reference. Businesses tends to look to the year-end balance sheet assuring investors a return on their investment and governments tended to look to the next election and they didn't look very far ahead. All of this was evident in the way in which they conducted their logging practices in northern Ontario.

Overwhelmingly the government stood back from interfering in any way with the methods of the companies. The companies then proceeded to log the

1	resource giving top priority to finding least cost
2	methods. Cost defined in immediate financial terms.
3	They were interested in getting wood cheaply to their
4	mill each season.
5	Logging techniques changed drastically
6	over the course of the 20th century but that priority
7	of finding least cost methods has reminded a constant.
8	My third point is simply that these
9	patterns became very well established and continued for
10	a long time and they continued to have an influence on
11	the way in which logging takes place in this province
12	today and it is my concern that if long-term patterns
13	are not altered we will get into even deeper problems.
14	Q. Thank you. I would like to now deal
15	with your first conclusion; namely, that business and
16	government formed an informal partnership and I think
17	the period of time that you are talking with initially
18	is pre-Depression, 1890 to 1929; is that correct?
19	A. That's right. That's when the modern
20	forest industry was put into place.
21	Q. What was the publicly accepted view
22	of Ontario forests during this period when the industry
23	was initially founded?
24	A. The general attitude was that there
25	was a vast-potential resource there that simply needed

Makowski, Radforth Dunk dr ex (Omatsu)

1 to	be	tapped.
------	----	---------

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Earlier on in the 19th century the attitude towards the north was that it was a great wasteland, perhaps useful to the fur trade but of little apparent use to a modern industrial economy.

Towards the end of the 19th century scientists, politicians, everyone began to realize there was potential in the north, that there were valuable resources there, minerals, forests, so forth, hydroelectric sites that might be utilized and if only investment could be attracted to the north, why then value would be given, financial given, economic value would be given to those forests.

Q. Would you please tell us about the origins of the modern forest industry in northern Ontario and how it was that the industry came into being? This is the same period?

A. Yes, we are talking about the period when the industry first developed.

The provincial government under the British North america Act had, of course, responsibility for the Crown forests and it wanted to act as a catalyst to see this development occur.

Governments in the late 19th century were keen to be seen to promoting development. Everybody

believed in the growth. The federal government in Ottawa had its national policy whereby it tried to use tariffs and western development to fuel the growth of the entire Canadian economy while the provincial government tried to develop a parallel policy of using the resources of northern Ontario to create business opportunities, to create jobs, communities and let's fuel the provincial ecomony.

The province made it known that the Crown forests were there for the asking if investors were willing to become involved in development.

The first to strike a deal in the pulp and paper sector with the provincial government was a fellow by the name of Francis Clergue. I might just tell you a little bit about him. He was a kind of a frolicking entrepreneur who had travelled the globe looking for business opportunities in Africa and South American and he arrived in the early 1890s at Sault Ste. Marie in northern Ontario and saw there a wonderful hydro electric site and he saw a fine spruce forest that might be used for pulpwood production.

He was able to strike a deal to get access to those forests and the contract that he signed in 1982 with the provincial government bacame a kind of model contract for subsequent agreements.

Clergue was promised that if he could get
a consortium together then we could have access to 50
square miles of Crown forests in the vicinity of the
Sault at a very modern stumpage charge. In return he
had to promise to actually build a mill and create

jobs.

In the contract there were no details whatsoever about the logging practices, about how this forest would be used in any precise way. The point was simply economic development.

Clergue was a success. The Sault mill was built and the government was pleased with this, but it soon discovered that development did not proceed as quickly as they hoped, that there were not further mills being built. So the provincial government undertook a very aggressive policy at this point.

In 1900 it introduced something called the manufacturing condition into all pulpwood agreements that might be signed. It was the province's contention that all Crown forests that were cut in the province should be processed within the province.

The idea was to encourage investors not simply to raid the forest and tow logs across the upper Great Lakes to mills in the United States, that looked like the loss of jobs and made the Ontario public and

1	voters angry, instead the objective was to create jobs
2	by insisting in a very forthright way that if you want
3	to use our Crown forests, then they must be processed
Λ	here in Ontario.

It's really quite impressive just how far the provincial government at that time, back in the 1900, was willing to go in insisting on economic development and in terms of economic development the policy soon turned out to be a great success.

In the nineteen teens and 1920s giant pulp and paper mills were built in northern Ontario.

Most of the mills that we have today were first built in this period. Considerabe U.S. investment was attracted and these were huge investments by the standards of the day.

Almost over night single resource towns were created in the north by these vertically integrated companies that conducted logging operations, that made pulp, that made paper products, particularly newsprint. Some of them were even further integrated and actually published newspapers. The New York Times was involved in mill development in northern Ontario.

Mostly they manufactured either pulp for export or more likely newsprint. It seems that many of the U.S. mills decided that the production of newsprint

		Dunk dr ex ((·			
1	-was	putting	too	heavy	a	toll	on	their	mills

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

, that they were in danger of losing a valuable resource close to 2 their mills, so they converted their mills to the 3 production of high value added products for a 4 protective market in the United States. They turned to 5 northern Ontario resources in order to supply newsprint 6 7 mills which are very -- put a heavy toll on the use of 8 the forest.

> This pattern, of course, of large scale integrated companies operating in the north producing low value added products has continued on for some decades, though of course in more recent years we have seen these vertically integrated companies become much larger as multi-nationals have bought one another out and so forth.

Q. Would you please describe the relationship between business and government in this period, pre-Depression?

A. Well, essentially the provincial government and these forest companies worked closely together in a symbiotic relationship in the interest of promoting development. Both of them were committed to seeing jobs created.

At times it seems that this priority, this concern with economic development could get the

1	better of the companies and that even the regulations
2	of the Department of Lands and Forests would be
3	overturned in the interest of promoting rapid
4	development and seeing a rapid return on capital.

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

The timber scandal of 1919 exposed some of the problems inherent in the policies of the day. It became public knowledge that there was wrongdoing in the Department of Lands and Forests and that a royal commission was struck in 1919 that sat for about three years and investigated the various charges.

This captured front page headlines when it was shown that the former minister of Lands and Forests had been making secret deals with his business friends. He had offered them vast pulpwood concessions and other timber rights at bargain basement prices.

He had also contravened the requirements of manufacturing condition and allowed pulpwood to be exported to the United States.

All of this might have very politically embarrassing for this conservative politician, but in fact he appeared before the hearing with great confidence and spoke with great gusto about how we had done just the right thing in promoting economic development. He had done what was best for the province. He knew what was best and if the regulations

	dr ex (Omatsu)
1	stood in the way that was too bad. The trick was to
2	get businesses going in the north. That is what was
3	most important.
4	Apparently, in the 1920s that went done
5	quite well with the public. There was very little
6	concern about what he had to say. As a matter of fact,
7	Ferguson himself was soon made leader of the Ontario
8	Conservative Party and shortly afterwards elected
9	premier of the province.
10	From the premier's office he continued to
11	promote these same kind of policies, rapid development,
12	little concern for the long-term social implications
13	and he constantly reassured American investors that
14	nothing the Department of Lands and Forest would do
15	would stand in the way or restrict them in undertaking
16	their businesses in a successful and satisfactory
17	manner.
18	Q. Professor Radforth, is it fair to
19	expect that in these early days that either the
20	government or the industry would have taken stewardship
21	of the forest seriously?
22	Were there any critics of government
23	policy at that time?

A. Well, yes. We might expect that things might have different. There were critics.

24

25

1	There	was	a	conser	vati	ion	moveme	nt 1	that	developed	as
2	early	as	the	1880s	in	Ont	ario.				

It looked to European models of forestry, careful reforestation, scientific study and there were articulate voices that were, in fact, heard by the government.

The government responded early on to some of the pressures from the conservation movement. The creation of Algonquin Park is an example of this kind of thing created in the 1890s as a wildlife preserve, a forest reserve and a place to protect the headwaters of various rivers.

The government also made important gestures in the direction of conservation. In 1903, after there was public criticism of some of this no-hold barred economic progress the provincial government created the office of a provincial forester for the first time and they appointed an individual to that position; the first chief provincial forester of Ontario who was very knowledgeable in sustained yield forestry.

He had studied European methods and he advocated publicly and was met with great persistence that Ontario needed cutting plans, it needed to adopt sustained yield as the principle for forestry

L .	operations, it needed massive reforestation efforts
2 .	funded. He said that all the revenues derived from the
3	forest should be put back into reforestation. Well, as
1	it turned out the chief forester was ignored on every
5	one of these recommendations. He soon became

The provincial government also made a gesture in this direction by establishing the School of Forestry at the University of Toronto. It is now the Faculty of Forestry at the University of Toronto.

frustrated in his job, quit and went off to California.

This was in 1907 and they appointed a

European trained forester by the name of Bernhard

Fernow to the position. He had extensive experience in

Germany and he had taught at Cornell University in the

United States.

Plantation forestry and trained a cadre of expert foresters. Unfortunately, many of these graduates had trouble getting jobs in Ontario where they could have any direct influence on how logging operations took place. They were assigned to positions as researchers with the government, they were assigned to tasks reforesting the abandoned farms of southern Ontario, but they were kept away from the companies. The government didn't want them to interfere with the

companies and the companies themselves showed a 1 reluctance to hire theoretical men, as they put it. 2 So the result was that the government had 3 information about alternative methods, warnings were 4 sounded at a very early point even before most of the 5 6 businesses were established, and yet the government chose not to interfere and that remained the situation 7 for several decades; very minimal interference, very 8 minimal responses to the pressures of the conservation 9 10 movement. MADAM CHAIR: Excuse me. Professor 11 Radforth, could you point out for the Board what is 12 13 the -- the political and social and economic history 14 that you have given so far about the forest industry 15 holds much in common with the genesis of the 16 transportation industry and mining and hydro electric power in northern Ontario, those same sorts of 17 18 pressures and motivations are very I think akin to what 19 we saw generally in the industrial base as it is grew 20 in northern Ontario. 21 PROFESSOR RADFORTH: Yes. 22 MADAM CHAIR: Could you comment just very 23 briefly on what you have said so far that is unique

historically this is factually what happened and the Farr & Associates Reporting, Inc.

about the timber industry, or are we tracing

24

25

	dr ex (Omatsu)
1	importance is what it has done today with respect to
2	the situation we find ourselves in, or is there
3	something that has happened historically that you think
4	is unique to forestry and happened nowhere else?
5	Am I wrong in that what you are saying
6	has been a somewhat common experience in northern
7	Ontario with respect to all its industrial development?
8	PROFESSOR RADFORTH: Yes. There is a
9	very good book that packages hydro electric power,
. 0	mineral development and forest development together and
.1	studies them in terms of economic development. That is
.2	by the historian H.B. Nelles, Politics of Development.
.3	Certainly he draws out very clearly I
. 4	.think that there are certain similarities for each of
.5	these industries, but it's also true that things were a
. 6	little different in the forest industry because the
.7	Crown had such authority in that industry. It owned
.8	the forests, it controlled them and had the right to
.9	give companies cutting rights, it had the right to
20	establish regulations and so forth and there were
21	pressures pushing the government in that direction.
22	The government generally chose not to follow those
23	pressures.

In some other industries they didn't have the same leverage. In the case of minerals, when a

24

25

1	company bought mineral rights it really bought the
2	whole package and the company ended up with more or
3	less complete control of development and there was very
4	little legal access or leverage that the provincial
5	government could have in that industry. So there are
6	some contrasts along the way.
7	MR. MARTEL: By design, though, wasn't
8	it? I mean, they still owned the resource, chose not
9	to get involved in ensuring or policing the way it was
.0	developed. Just let it go just as it did with
.1	forestry.
. 2	PROFESSOR RADFORTH: Mm-hmm.
.3	MR. MARTEL: It was still a product that
4	somebody got a lease for, somebody else got a licence
.5	for. The government simply, it would appear
. 6	historically at least, just they chose to let somebody
.7	develop it in the way that the corporate sector decide
. 8	was best.
. 9	PROFESSOR RADFORTH: Certainly the end
20	result was similar. The legal details are a little
21	different.
22	MS. OMATSU: Madam Chair, is this an
23	appropriate time to take a break?
24	MADAM CHAIR: This is our normal break
25	time. Mr. Martel and I normally have our 20-minute

	dr ex (Omatsu)
1	morning break now and if it is not inconvenient for
2	Professor Radforth we would do that.
3	PROFESSOR RADFORTH: Certainly.
4	MADAM CHAIR: We will be back in 20
5	minutes. Thank you.
6	Recess at 10:30 a.m.
7	On resuming at 10:55 a.m.
8	MADAM CHAIR: Please be seated.
9	MS. OMATSU: Actually, Madam Chair, Mr.
.0	Martel, that was an appropriate intermission because we
1	are now going to have some slides.
. 2	Q. Professor Radforth, would you please
.3	state your second recommendation and then we will go
. 4	into your slide presentation.
.5	PROFESSOR RADFORTH: A. Well, my second
.6	point is that
.7	Q. Yes, sorry.
.8	AI want to illustrate the way in
.9	which this informal partnership between business and
0	government was carried out in terms of logging
1	practises.
2	I want to emphasize that the provincial
13	authorities gave the companies a free hand in
4	conducting their logging operations, finding methods

25 that worked best for the companies and the companies,

Makowski,Radforth Dunk dr ex (Omatsu)

	dr ex (Omatsu)
1	 while they changed their methods over time, always
2	assessed methods primarily or overwhelmingly in terms
3	of their immediate financial costs.
4	I want to begin by describing logging
5	conditions logging methods I should say in northern
6	Ontario in the early part of this century when the
7	modern pulp and paper industry was first put into
8	place.
9	About 35,000 men worked seasonally,
10	mostly in the fall and winter time, in the logging
11	camps of northern Ontario once the industry was well
12	underway by the 1920s, say. Many of these men came
13	from farms and they were often very young men who had a
14	.bit of training on the farm woodlot with an axe and
15	handsaw. They were not needed very much in winter time
16	on the farm and so they took jobs in the logging camps

The logging camps also drew on construction workers, other rural workers who were underemployed in winter time and were eager for wages at a time when there was no unemployment insurance benefits.

to earn some extra income.

17

18

19

20

21

22

23

24

25

The companies organized their logging on a seasonal basis, taking advantage of natural conditions associated mainly with ice and snow in the

l	winter time to facilitate the transport of logs in the
2	bush. Even the largest companies adopted the methods
3	that had been worked out in the 19th century by the old
4	saw log industry of the Ottawa Walley

1.7

Even the largest companies that hired perhaps 3,000 men each year used the camp system where they would house a hundred or perhaps 200 men in a logging camp, in bunk houses in remote locations in the bush. The men would conduct the logging operation for the winter from that camp base.

It proved cheaper to take the men to the woods than to try to bring workers in on any kind of daily basis by building roads or railways into the ever moving logging sites in the bush.

The overall formula for logging in the early days was to rely on this plentiful supply of inexpensive labour; men desperate for winter work. Not many tools were used. Not much money was put into the kinds of camps that were built either.

You can see here the inside of a typical bush camp. Pretty rough, pretty crude conditions. The lice were everywhere, the bed bugs everywhere. These camps were known to smell horribly from the wet clothing that was always around and the conditions were pretty rough, but the companies found that they worked

1	wel	1	for	them.

It was inexpensive to build camps like
this. There wasn't much point in putting a lot of
money into improvements from the company's perspective
because the camps were only going to be used for a
season or two until the timber within walking distance
of the camp had been felled.

Also, it simply wasn't necessary to improve things much because even though the men might complain about conditions they didn't have much clout, they didn't have much leverage because there were so many men eager for the work and willing to do the job under whatever conditions.

Here is a camp cookery. Again, pretty rough conditions.

The annual logging cycle began each fall before snow became too constricting to move around in the bush, usually after the mosquitos were gone and it was a little more comfortable to work. The tools were very simple. Here you see a two-man cross hut saw being used in Abitibi's limits near Iroquois Falls in northeastern Ontario. The men, of course, don't have much safety clothing on here, working away more or less in isolation.

One of things that interested me about

	this particular shot is the high stump height. Almost
2	the only regulation that the Department of Lands and
3	Forests put on cutting practices of the companies was
Į	the stump height regulation. The stumps were to be
5	kept very, very short, but of the course the Department
5	didn't send around inspectors to make that sure that
7	was actually carried through with.

This picture was produced by Abitibi as a promotional shot illustrating what they were doing and it apparently didn't even occur to the officials that they were breaking the provincial regulations here by cutting stump about three feet off the ground.

Once enough timber had been felled, the branches removed, the logs made, why it had to be removed from the bush or removed from the stump area at least and that usually took place as soon as the snow was on the ground in the very early winter.

Men who came in from agricultural areas with horses dragged the logs out of the bush or skidded the logs out the bush pulling them behind a horse.

Here you can see the rear-end of a horse, a whipple tree, chains attached to logs. Look at the size of these pulpwood logs, by the way, being pulled through the bush.

Eventually the logs had been to be piled.

1 .	Much of the job involved group work by recent
2	immigrants who had no logging experience, but could be
3	relied upon to lift these heavy logs. You will note
4	the size of the pulpwood being assembled here; long
5	sticks of pulpwood, large diameters, a very heavy job.

The wood was piled at skidways beside the haul road and once there was enough snow on the ground and midwinter conditions had arrived around about the first of January, why the wood could be hauled out by means of a team of horses and sleighs.

The wood had to be loaded on to logging sleighs by a little team of workers assisted by horsepower and then a teamster with his team drove his sleigh down ice logging roads to a central dump site for the camp. These hauling operations took place between the first of January and about mid March when ice conditions were optimum.

This was quite a dangerous operation.

You can imagine how these sleighs could get out of control, particularly on steep downward slopes. The horses had to run to try to keep up with the speed of the sleigh. Sand was poured on the road to try to slow things down. Safety instructions amounted to telling the men jump clear if the load begins to topple.

The big sleigh loads of logs made their

away across these ice roads because the surfaces were
so smooth. Every night, throughout the night a tank
sleigh like this one, which is filling up with water at
a lake site, would spray the roads and then the water
would freeze and create a glare surface upon which
giant sleigh loads of logs could be moved.

Here's is a particularly large sleigh load. This is, of course, saw wood not pulpwood here, giant timbers and a ridiculously high load. This is one of the things the fellows liked to do on a Sunday afternoon, was see how big a load they could pile up on their sleigh. The trick was you still had to be able to move the sleigh with a single team of horses and then you would have photographers, commercial photographs would travel around from camp to camp taking shots of the successes of the various camps. It was kind of the competitiveness to the spirit of just how good a job you could do in getting this sleigh loaded.

The logs had to be off-loaded at the other end of the haul road at the bank of a creek or river or on an ice lake surface in readiness for the spring drive. All the wood had to reach the water's edge before about mid March and the end of the freezing period.

dr ex (Omatsu)

The camp crew would disperse for a period of time and then in spring time a new crew, some of the old men coming back, would assemble -- these were the river drivers who were responsible for facilitating the movement of the logs considerable distances down 5 creeks.

1

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Flushing was used to force the logs down even guite small creeks. Water was dammed up and released under controlled conditions and the men stood along the banks prodding the logs onwards, sometimes jumping into the logs, riding the logs and trying to keep the whole things moving for fear a jam would occur.

This was exciting work. Everything had to be done in a great rush while the water conditions were optimum in the spring. Ultimately, the objective of course was to create a giant pulpwood pile like this one at one of the big mills at Iroquois Falls, at Kapuskasing, Sault Ste. Marie, Thunder Bay and so forth.

The companies that operated the mills were, of course, capital-intensive companies for their time. They had a great deal of money invested in machines. Again, I think this is the Iroquois Falls mill in about 1920. They were concerned about the

- traditional nature of the methods used in the logging
 side of their business.
- They looked rather old fashioned.

25-

Relying on simple tools, relying on horses, relying on
large numbers of men, labour-intensive activities, and
various of the logging operators got together and tried
to devise ways of improving things and they came up
with some new pieces of equipment in the period before
World War II.

This is one of the early failed attempts. This is a hauling device. A great big steam locomotive mounted on skid -- or crawler tracks with skis at the front to steer it. It was proposed that this kind of a machine could pull the sleighs loaded with logs and in fact a whole train of sleighs loaded with logs. It would be much more powerful and there would be some kind of economy involved in using just this one machine instead of many, many teams.

Well, it turned out that this piece of equipment was far to heavy and bulky. Most of the haul roads were built on creek surfaces at the river bottoms and this thing would push through the ice and get stuck and it just didn't work very well at all.

More efficient were the kind of machines introduced in the 1920s; gasoline powered trucks on

L	regular wheels with some chains added that could pull
2	sleighs under optimum conditions. Under the very best
3	conditions where the roads were perfect and the terrain
1	very level is why this kind of thing could work.

But the most important and dramatic innovation of the period from 1890 right through to World War II in the 1940s was the coming of the Swede saw or the buck saw. Instead of using two men to drive a cross-cut saw to fell the trees, why now it was possible for one man to use a saw himself.

With the coming of the buck saw also came piece rate payment systems. Particularly in the 1920s companies turned from paying men by the day, usually a dollar a day, now they began to pay them on the basis of how many logs they cut. The fellers simply listed them up, counted them up each night and reported them to the camp clerk and someone would come around and check to make sure that his piles were as he said and he would be paid for his output.

This put tremendous pressure on the men to work very hard and many men complained that they got burned out quickly from the heavy strain of this physical work put on them as they tried to produce a maximum amount in a minimum amount of time and, thus, enhance their earnings.

	- Condesday
1	Q. What factors eventually led to
2	changes in logging techniques?
3	A. During the 1940s, this tradition
4	system began to break down It did so for a much

system began to break down. It did so for a number of reasons.

product markets and pulp and paper were becoming highly competitive. In the southern United States mills had suddenly developed in the 1940s that could produce newsprint for eastern United States markets that were usually supplied by northern Ontario. Those brand new mills were highly efficient and they had a handy source of fiber near their mills in the south and labour costs were very low in the United States south.

The companies in northern Ontario had to find a way of matching the prices of the southern producers. So they began to look right through their whole system and try to figure out how they could reduce costs along the line. At the same time they were compelled to abandon their labour-intensive methods because the cost of labour was rising rapidly.

After World War II there were far fewer men who were willing to work in isolated conditions in the bush at low rates of pay, take on such dangerous jobs simply for a winter season. During the war

1	various people had gained new experiences and they
2	looked elsewhere for jobs. The companies tried to
3	bring in immigrants to take their place, but most of
4	the immigrants soon abandoned these remote jobs, too.
5	This gave the men some leverage at last
6	and the union became effective in the 1940s and
7	achieved collective bargaining status with most of the
8	large pulp and paper companies beginning in 1946.
9	That also had the effect, of course, of
0	driving up wages and costs because the company the
1	men insisted on getting better camp conditions and
.2	higher wages. So the companies because of these
.3	product market pressures, because of their high cost of
. 4	labour began to turn to new kinds of technologies.
.5	Q. What was the response of industry to
. 6	these challenges of increased competition and rising
.7	costs?
8	A. Well, the companies introduced a
.9	series of technological and other related changes to
20 -	their logging systems, but all along the line they kept
21	trying to figure out what will cost us least to deliver
22	our pulpwood to the mills.
23	One of the things they found was that the

enough and effective enough that they could be used to Farr & Associates Reporting, Inc.

big new trucks of the late 1940s and 50s were powerful

24

	ar ex (omatsu)
1	haul wood along those snow roads. Once more, they
2	could travel much longer distances directly to the
3	mill. So many companies began to eliminate their river
4	driving operations and take the wood from the skidways
5	right through directly to the mill by means of trucks.
6	That meant changes for the camps because
7	now it was possible to transport men much longer
8	distances. Roads that were built to transport wood
9	could also be used to bring men in on a daily basis or
10	on a weekly basis. This is an Abitibi camp in the
11	1960s that was used mainly for during the week.
12	Men would come in quite long distances,
13	perhaps 200 miles, to work in this camp, stay here
14	-under considerably better conditions than in the old
15	days and then be bused back home. They could also be
16	bused longer distances to the logging sites each day.
17	The camps could be used for much longer and it was most
18	cost effective to make certain improvements.
19	Here we see a modern camp cookery. Very
20	different from the early one.
21	Here we see the kind of leisure
22	activities that began to be introduced in the camps in
23	the 1960s. We have got men in their single bunks.
2.4	This was one of the first big victories of the union in

Farr & Associates Reporting, Inc.

the bush, was to get rid of the old double-decker bunks

dr ex (Omatsu)

and introduce single bunks and eventually small rooms
like this with a television with some comfort.

The techniques in the bush began to change soon after the first world war, partly because the companies were absolutely forced to try to find alternatives.

One of the first changes came in the felling end of things and instead of the hand saws, now gasoline powered chainsaws were used. Advances in technology during World War II had made it possible to manufacture these chainsaws at a much lighter weight.

One man could operate a chainsaw by the late 1940s and the men who were on piece rates eagerly purchased these chainsaws because it meant that they could work without quite so much effrot and they could increase the amount of wood they cut and, hence, their earnings.

Eventually the saws became highly efficient. Protective gear was introduced, however, because of course there are all kinds of dangers. The hidden danger of vibration, white-finger disease as it is called, danger to hearing and then the horrible cuts that come from operating a chainsaw.

In some operations today we still use these chainsaws, of course. They are still around.

These are up-to-date forest workers shown here.

Also in the skidding end of things there
were technological changes. The horses were replaced
by new pieces of equipment. Here you see a tractor
originally designed for construction purposes being
used to skid logs through the bush from the stump to
the skidways.

Later on the industry innovated, worked on equipment that was particularly designed for northern Ontario conditions. This was an early attempt at a modern skidder. It had conventional steering and turned out to be very awkward to operate in the bush because it had such a large turning arch. It also gave the operators a terribly bumpy ride and there were horrible back problems involved with operating one of these blue-ox skidders as they were called.

By the 1960s a number of companies,
manufacturers were offering logging equipment such as
the articulated skidder shown here. This large
powerful machine had big tires and could skid much
larger loads of logs than previously. It could operate
in summer and winter, it could drive around standing
timber; a highly flexible kind of machine that was
quite effective in producing pulpwood more cheaply.

One of the costs, of course, was that this kind of equipment did more damage to the forest

1	floor than a horse had done. The loads also being
2	dragged behind it might do more damage because they
3	were larger and because they were being dragged over
4	the ground in summer sometimes as well as in winter.
5	Loading devices were also mechanized,

powerful hydraulic equipment brought in to load up the trucks.

tried to devise ways to reduce their costs that would substitute machines for men and they had developed a whole series of pieces of equipment. One of the machines that became most widely used in the 1970s and 80s was a feller buncher such as this one. It has a giant felling head hydraulically controlled by a man operating it from the cab, it could grasp the trees, severe the tree with giant shears or with a circular blade and pile the trees beside the equipment and cut, of course, far more trees per day per operator.

A close up of the shears.

Q. Were there any concerns about the well-being of forest workers or of the environment in the design of this equipment?

A. Well, I've read hundreds of reports by the engineers, by the forest company personnel who were responsible for logging methods and it's very

clear from these right from an early time, down into
the 1970s at least, that the companies gave almost no
consideration to the environment when they were trying
to develop equipment. They were interested in
increasing productivity. That was the objective.

Reducing costs in the short term was the goal.

They were more concerned, for instance, about the damage that the forest floor, stumps or rocks on the forest floor might do to the equipment than they were concerned about what the equipment might do to the forest environment.

There was also virtually no consideration given to the health and safety of the workers, at least down into the 1970s. This was completely ignored. The equipment was, again, evaluated in terms of productivity levels and it wasn't until the companies discovered that men had to operate equipment more slowly and production was reduced because the equipment was so uncomfortable to operate.

The men were jolted about so much because there was no suspension system incorporated into the machine. The controls and seats and so forth were placed in such a way that the men couldn't comfortably see what they were doing so they had to stand up and lean over in awkward directions and this put back

dr ex (Omatsu)

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2	These kinds of considerations were not
3	taken into account by the companies for a very, very
4	long period of time until they began to recognize their
5	costs, their financial costs, and then some attention
6	has been paid to this kind of thing in more recent
7	years.

Similarly with the environment. recent years there has been a greater interest in the part of the designers and the implications for the environment and very often in reports you will see that an additional reason for considering the adoption of this particular piece of equipment is that it doesn't do much environmental damage or environmental damage is reduced, but still I think you will find in virtually every report the emphasis is on how much can we accomplish in immediate financial terms by using this equipment. That's the priority.

Moving now to your third conclusion that the crisis in the forest industry will deepen if these historical patterns continue, would you please tell the Board what response there was from the government regarding the greater public concern for the environment?

Well, the government with its

dr ex (Omatsu)

1 .	responsibilities for Crow	land forests	has	shown	
2	increasing interest in th	e implications	and	impacts	of
3	forest exploitation on th	e environment.			

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

There have been a long series of studies of various impacts beginning right back with the Kennedy Commission. I'm sure you've heard quite a bit about the Kennedy Commission going right down to the Fahlgren Report of recent years which have certainly studied problems, alerted the public to some of the problems.

Quite a bit is now known about the implications of the use of this equipment, though we need to know much more. Even the engineers are quick to assert, I think, that many more studies are required until we know exactly what we're doing out there.

Professor Radforth, in your opinion is the crisis in the forest industry irreversible?

Well, I don't think it's irreversible at all, although it would certainly take some definite action now to reverse long standing patterns. Certain relationships have been there for a very long time.

The priority of finding least cost methods and not considering much else or tacking on additional concerns, these priorities have been there for a long time and something has to be done to get the

1	companies to reconsider their priorities and to make
2	environmental issues and social issues absolutely
3	central.

The danger is that if we continue in the way we have been going using the old formula we're going to run short of trees very soon and the forest communities dependent upon the forest industry and the forest will be in trouble and the environment will be that much worse.

There are certain signs that not everything is getting better in recent years. In order to continue to remain competitive the companies have tried to make an old formula work. They've tried to use low value added production, they've tried to supply their mills cheaply with fiber, massive amounts of fiber, and in fact in recent years the pressure has been on to increase production and the pressure on the resource has grown apace.

We need to rethink the whole idea of low value added production if we are going to reverse trends and improve things. At the same time, recent trends in terms of contracting out logging also are not encouraging at all.

One of the ways in recent years that companies have tried to continue to find ways of

reducing costs is to contract out the work to itinerant
loggers and many of these loggers do not have any kind
of attachment or concern for the forest in their
particular area. Their job is to log as quickly as
they can, make as much money as they possibly can on

their short contract.

This puts get competitive pressures on the local people who make more stable jobs, it puts pressures in the resource. The logger on contract doesn't take the time to consider what he is doing carefully in terms of environmental conditions. He has simply got to keep his productivity level very high in order to ensure that he can make payments on his equipment, that he can make his little business a success.

It seems to me we have to do something about this kind of payment system, this kind of contracting out system if we are going to see reversal of current patterns.

So overall then I think my main point is that this is an industry that's had long standing patterns. We've had a lot of studies, but not seen a lot of action. We've seen a priority given to least cost methods, short-term financial goals, provincial governments have been too often concerned about the

dr ex (Omatsu) next election rather than looking further ahead than 1 that. We really need to consider long-term social 2 costs and environmental costs and take these things 3 into account if we're going to avoid very, very serious 4 problems in the not very distant future. 5 O. Thank you. Now we will turn to 6 Professor Dunk. I would like to introduce Professor 7 Tom Dunk. 8 You are a witness for the Canadian 9 10 Paperworkers Union? PROFESSOR DUNK: A. That's correct. 11 12 Q. And you prepared witness statement 13 No. 2 which was filed with the Board as Exhibit No. 14 2227; is that correct? 15 Yes, that's correct. Α. 16 And as well your resume has been 17 filed with the Board as Exhibit 2228. 18 Yes. 19 Q. I would like to lead you through your 20 resume and highlight aspects of it. Presently you are 21 an Assistant Professor of Sociology at Lakehead 22 University? 23 A. Yes, that's correct. I hold a joint 24 position in the Department of Sociology and the Centre

Farr & Associates Reporting, Inc.

of Northern Studies at Lakehead University.

	dr ex (Omatsu)
1	Q. You work as a cultural
2	anthropologist?
3	A. That's my background, yes.
4	Q. Would you please describe your
5	academic training and work that you have undergone to
6	qualify yourself as a cultural anthropologist?
7	A. Well, I have of course have the
8	normal academic degrees in anthropology. I have
9	been beginning in 1976 when I began university
10	majoring in anthropology.
11	I have been engaged in research since
12	1984. That research was specifically focused on
13	working class culture in northern Ontario, northwestern
14	Ontario, and I've been working on that research really
15	continuously since that time.
16	Q. And your research stems from personal
17	interests and experiences as well; is that correct?
18	A. Well, of course it stems from
19	academic issues related to questions of class and
20	conscienceness and so on, but it also grew out of the
21	fact that, yes, I grew up in northern Ontario. I was
22	born in Thunder Bay, I grew up in Thunder Bay.
23	Between high school, grade 12, and going
24	back to university as a mature student I spent three
25	years working as an industrial laborer. Eight months

Farr & Associates Reporting, Inc.

1	of that time was spent in the wood room at what was
2	then the Great Lakes Forest Products company mill. It
3	is now the Canadian Pacific Forest Products mill in
4	Thunder Bay and the kinds of questions I wanted to
5	address in my Ph.D research grew out of my personal
6	interest and history, as well as out of the academic
7	issues related to question of class of culture and so
8	on.
9	Q. Recently you have written and
10	published a book called It's A Working Man's Town, Mal
11	Working Class Culture in Northwestern Ontario; is that
12	correct?
L3	A. Yes, that's correct.
L 4	Q. And you lecture and write on the
15	subject of working class culture in terms of being a
16	cultural anthropologist?
17	A. Yes, that's correct.
18	Q. Your current area of research is
19	what?
20	A. Well, I'm continuing my interest in
21	working class culture, but since 1990 the specific
22	interest has focused on the question of the
23	relationship between the working class, I guess, the
24	labour movement and the rise of the environmental

Farr & Associates Reporting, Inc.

movement and the kinds of conflicts and points of

1	cohesion between	these	two	different	social	movements,
2	if you want					

Q. And that area of research has caused you to travel to Sweden, is that true?

A. Well, part of my study was to have a comparative perspective on this and Sweden, of course, is a country where the labour movement and working class has had more influence over the development of government policy and stuff than is sort of typical of Canada.

Also, of course, northern Sweden has an environment very similar to northern Ontario. It was reputed often or very frequently to have a stronger tradition of concern for the environment, a stronger awareness of the environment.

So I was interested in getting a perspective from the Swedish side of what the sort of working class perspective on environment and environmental issues was in a country with these traditions and comparing that to the situation in northern Ontario.

So in 1990 I spent 10 weeks in Sweden, in the summer of 1990, visiting academics really at various universities in Sweden who have themselves been studying questions of the image of the environment and

l	Swedish culture, working class culture	re, the	history	of
2	the Swedish labour movement and so or	n.		

4

5

14

15

16

17

18

19

20

21

- Q. Would you please define for the Board what a cultural anthropologist is and describe your exact area of expertise?
- A. Anthropology, literally of course, is 6 usually translated to mean the study of man. Usually 7 these days we like to say it is the study of humanity 8 or human beings or something slightly less sexist, but 9 a cultural anthropologist tends to focus primarily on 10 belief systems, on questions of art, religion, 11 language, some people like to use the word 12 13 conscienceness.

anthropology is a distinct subfield of the discipline of anthropology, is to describe and analyse what we refer to as the subjective understandings of people and the goal is to really try and present how the actors or the subjects that you are researching think and feel and express themselves and what the meaning of that is in their own terms.

- Q. And your specific area of specialty is?
- A. Well, my specific area of specialty
 is of course looking at working class culture and there

the interest, again, is sort of the subjective 1 experience that the subjective experience that working 2 class people have had and how that relates to other 3 issues such as religion, ethnicity, gender, all kinds 4 5 of things. 6 In my book what I deal with primarily is 7 the inter-relationship, if you want, or the way in 8 which working class experience in northern Ontario 9 relates to the popular attitudes about race, ethnicity and gender and leisure and that kind of thing. 10 Q. You have limited -- limited is not 11 12 exactly the correct word, but your specific area of 13 research --MADAM CHAIR: Excuse me, Ms. Omatsu, 14 could you speak up just a little bit. 15 MS. OMATSU: Sorry about this. 16 MADAM CHAIR: Thank you. 17 MS. OMATSU: Q. Your specific area of 18 research is northwestern Ontario; is that correct? 19 PROFESSOR DUNK: A. That is where I 20 have done my own original research, yes, in 21 northwestern Ontario. 22 Q. And you specialize in the culture of 23 forest workers? 24 A. Well, I am now focusing on forest 25

1	workers. Of course, forest workers are one element of
2	the local working class, if you want. You can divide
3	it up in a number of ways, but that is who I am
4	concentrating on in my current research, yes.
5	MS. OMATSU: Madam Chair, I would like to
6	have Professor Dunk qualified as an expert cultural
7	anthropologist on the working class culture of forest
8	workers.
9	MADAM CHAIR: Any objections?
10	(no response)
11	Professor Dunk will be so qualified.
12	MS. OMATSU: Q. We will now move on to
13	the study that you have prepared which is witness
14	Statement No. 2.
15	For the assistance of the Board we
16	propose to first have a description of the study, an
17	analysis of the findings an outline of the findings
18	and then an analysis of the results.
19	First, I wonder, Professor Dunk, if you
20	could go on to the description of the study. Could you
21	please describe the origins of your research and its
22	evolution into witness statement No. 2.
23	PROFESSOR DUNK: A. Well, as I said a
24	moment ago, my research, part of which is culminated in
25	the book, was looking at the connection between working

Makowski, Radforth dr ex (Omatsu)

- class experience and popular attitudes about race, 1 ethnicity, gender and leisure. 2
- 3 Sort of the logical continuation of that was to sort of extend that to look at how this working 4 class experience related to people's attitudes about 5 the environment and, in particular, how that would 6 influence their relationship or their attitudes towards 7 a contemporary environmental movement. 8

9 Of course, in an area like northwestern Ontario there is a lot of discussion and concern about 10 11 environmental issues obviously given the importance of 12 the forest and the forest industry and so on.

13

14

15

16

17

18

19

20

21

22

23

24

25

So I began my research really with the .idea of what I wanted to do was focus on forest workers and find out what they really thought about these issues.

One of the reasons for that is that if you look at popular presentations of these issues you often see them -- you see a situation where there is a deep conflict between the opinions of local workers, especially forestry workers, forest workers, and environmental groups or groups with interest in the natural environment and the forest which aren't directly related to employment.

Of course, if you think about the

dr ex (Omatsu)

1	Temagami issue, you just have to follow the newspaper
2	coverage of that even, and you see that frequently this
3	is what you get; forest workers in opposition to
4	environmentalists.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

2.2

23

24

25

You can look at the situation in the northwest United States around the spotted owl and there, again, there are many examples in the popular media of how workers are represented as being at odds with the environmental movement.

What I did was I had gone through a literature review of course and I've gone through the popular media, but in terms of my own research, my original research with these subjects I used standard anthropological techniques of identifying key informants, at least what we call key informants, who are, in this case, people who are experienced forest workers and I prepared what we call an open-ended interview schedule which is a schedule of questions which you use as a guide in your interview.

You ask every person that you interview the same set of questions in the same manner, but you don't limit them to those sorts of -- to answering those questions. You have dialogue with them.

One of the ways we describe that is we describe the open-ended interview schedule as a kind of

L	skeleton, if you want, so that everybody in fact is
2 .	asked these questions and your conversation has that
3	same basic form, but you allow the interviewee to
1	question you, to develop their own ideas about how they
5	would answer the questions and how the questions might

be asked and so on.

I did 45 interviews with experienced forest workers in northwestern Ontario. This has generated about 90 hours of tape. The interviews average about an hour and 40 minutes, although they range from just under an hour to more than three hours of course depending on the individual. So I have ended up with a huge pile of tape and so far about 11- or 1,200 pages of transcript that I get to go through in the next year or so.

Q. What standard controls did you put into place to ensure impartiality of your findings?

A. Well, I identified these 45 individuals in two ways. One is the standard anthropological technique of using a social network to identify individuals that the peer group, their own peer group, considered to be in this case, you know, normal individuals.

So what they mean by that is that -- or what I mean by that in this case is that I used my

1	connections from my former research, even my family
2	connections, people who work as forest workers that I'm
3	related to, to help me make contact with individuals
4	who I could interview about this who were experienced
5	forest workers, but who aren't known to be activits, if
6	you were, weren't known to be heavily involved in
7	environmental issues or political issues of any kind.
8	So they were considered by their peers to be, in their
9	own local dialects, regular Joes, as they say.

Twenty of these individuals were chosen randomly from a list of union members that I was given by the Canadian Paperworkers Union. That list was a list of about 110 or -12 individuals and I randomly chose names from that list and interviewed 20 of those as well.

Again, on top of choosing them randomly, I eliminated the local union executive and a couple of local individuals who are known to be heavily involved and interested in environmental issues for one reason or another.

- Q. Would you please describe for the Board the sociological characteristics of the people you interviewed?
- A. Well, the particular subjects that I interviewed comprised a group of experienced forest

l	workers. They came 20 of them were members of the
2	Canadian Paperworkers Union, 15 of them belonged to the
3	International Woodworkers of America, 10 of them were
1	individual owner/operators

Their average age I think was 43 years old -- 43 years of age. 29 them worked as cutters. I think one of them had been a cutter. He had suffered a back injury. Actually, he suffered a back injury because of some faulty equipment which had not been fully developed - something Ian was talking about a few minutes ago - so he was on disability at the time I interviewed him.

The other ones were involved in the road maintenance and repair of forestry equipment and in building, constructing and also, you might say, taking apart forest roads as well.

On average they had 20 years' experience working in the forest. 25 of them were second generation forest workers. Their parents or their fathers had been forest workers. I might add, out of these 45 one of the people I interviewed was a woman who had worked as a forest worker, a cutter for 17 years at that time of the interview.

On average they had less than a grade 12 education. None of them had gone beyond grade 12.

1	They lived in five different communities in northern
2	Ontario. So what I have ultimately is a small group of
3	people, but a group of people that are representative
4	of experienced forest workers with different kinds of,
5	relationship to unions, to corporations and come from
6	slightly different communities as well.

Q. I would like to move now to the findings that you made. I wonder if you could please describe to the Board the importance of the environment in the forest workers culture?

A. Well, I guess one of the first things that's important to recognize is that forest workers tend to come from rural areas, they tend to come from small communities with a long tradition in history of reliance on natural resource industries.

This is true not just of these 45 individuals. If you look at Patricia Marshak's major study of the B.C. -- of the forest industry in B.C. this is what she found as well.

These are people who have a history of living in these regions, their families have a history of living in these regions and so they are very committed to a rural lifestyle. Again, I could refer you to other studies as well that have pointed this out. One of the characteristics of contemporary forest

	dr ex (Omatsu)
1	workers is that they are rural people, small community
2	people for the most part. That's an aspect of their
3	life which they enjoy and they want to maintain.
4	Q. Would you please describe their
5	attitudes towards the environment?
6	A. Part of what this means is, of
7	course, that the environment is important to them for
8	much more than just their jobs.
9	As one of the individuals - he was
L O	included as one of the case studies in the report - put
11	it, if you are not interested in the environment, if
L 2	you are not interested in fishing and hunting and
L3	trapping and skiidooing and so on you have no business
L 4	being in these little communities because that is in
15	fact what there is to do.
16	What you find by all the people I talked
L7	to is that they have an intense interest in these
18	things. Hunting, trapping, fishing, skiidooing,
19	boating, sightseeing, berry picking, cutting firewood,

What was of interest to me is that many of them actually describe that as being their culture or their lifestyle or their tradition and they would refer to, you know, the fact that this is something

this is in fact what they do with their life. That is

their leisure activity.

20

21

22

23

24

25

their parents have always done. Even such things as
the use of firewood to heat their homes was listed as
something that is a tradition in their family. Their
grandfathers had done that and their fathers had done
that and they were doing it.

13.

So the environment then is in that sense much more than just place that they go and work. They just don't go out into the bush to cut down trees.

They do a lot of other things out there. It is imbued with the memories they have.

In my interviews they were telling stories about the place in the bush where they taught their son to shoot a gun for the first time, the place on the lake where their daughter caught her first first. So the environment is kind alive for them. It is full of their personalities, it's full of their culture in that sense. So it's very, very important to them in those ways.

They do, of course -- given that fact, it is not surprising to discover that they also mention or discuss at great length sometimes a variety of concerns that they have about the current state of the environment.

The things that were most important or most frequently discussed by the people I interviewed

dr ex (Omatsu)

were things like the use of herbicides or chemical 1 spraying in terms of forest regeneration, and what they 2 were concerned about was what they perceived to be the 3 effect of the chemical spray. 4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

They did not believe -- many of them told me that they had been told that the effect of chemical spray would be to retard the growth of broad-leaf trees for two years to allow the young conifers a chance to grow up, but of the 25 of the individuals I spoke to brought this issue up and many of them referred to things like the fact that they could take me to areas that had been sprayed five or six or seven years earlier where in fact the broad-leaf trees had never returned at all or they could take me to areas that they claimed used to be good moose hunting territories until it was sprayed and now the broad-leaf trees had never come back and the moose had never come back.

They actually used words like -- one person even described a sprayed area five years -- I think it was five years after it had been sprayed as looking like a place that an atomic bottom had landed on. So it is a concern to them.

They also were concerned about the effects that the spraying -- the long-term effects that the spraying would have in terms of the kinds of toxins

dr ex (Omatsu)

1	that might be in the berries because picking wild
2	berries, of course, is a major source of entertainment
3	for people up there. They eat a lot of that kind of
4	thing. They are concerned about that.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Some of them are concerned about the immediate effects of spraying on their own health in terms of what it might do to their lungs and that kind of thing. So the use of herbicides is one major concern expressed by many of these individuals.

Another serious concern that many of them had was with the way in which wood was wasted or what they perceived to be wasteage. They perceive that there is a lot of wood in a clearcut area that isn't -used. Of course, there's the hardwoods that are left behind, the poplar and the birch, but they also talked about the amount of tree top that isn't utilized and might be even if it was just utilized for local firewood.

They also talked about what they perceive to be a not wise usage of wood that had been blown down or wood that had died of pests which they didn't think -- in some cases at least they didn't think the corporations had been made to make enough use of that kind of timber.

Many of them also surprising, given that

they were involved in chemical harvesting, expressed

concerns about the techniques involved in mechanical

harvesting, about the effects of the equipment they use

and the techniques they use on the environment. They

were worried about the volume of wood they perceived

was being cut.

Again, these worries are expressed in very personal ways. I mean, for them, the amount of timber that's being cut, it is clear to them from what they do in the course of the day, but they will describe things to you like the fact that it used to take them ten minutes to get to the cutting site and now they have to drive for an hour and a half and that has taken place in just a 5-year or 10-year period sometimes. So there's a number of concerns they have around that.

They also, of course, are concerned about such things as what happens at night when you are working a 24-hour shift and you can't see where you are going in the dark with your machine.

One fellow described his concerns about running over -- something that he had done. He had run over a bear den at two o'clock in the morning and scared himself and who knows what damage he might have done to the bear den.

1	They are also concerned about things	like
2	soil erosion and dessication that results from	
3	clearcutting and from the use of the equipment that	
4	they have to use.	
5	So they have a variety of concerns ab	out
6	environmental issues for sure.	
7	Q. Would you please describe	
8	MADAM CHAIR: Excuse me, Ms. Omatsu.	We
9	are going to we usually break for lunch at 12.	If
10	there is a convenient place for Professor Dunk, we	
11	don't want to interrupt any new area that he is mov	ing
12	in, so you can decide where you would like to inter	rupt
13	his examination-in-chief.	
14	MS. OMATSU: Perhaps we could break h	ere.
15	MADAM CHAIR: Is this better than	
16	beginning another area?	
17	PROFESSOR DUNK: I think so, yes.	
18	MS. OMATSU: Yes, we just started int	0
19	his findings.	
20	MADAM CHAIR: All right. Shall we do	
21	that then and come back at 1:30.	
22	PROFESSOR DUNK: Sure. That would be	
23	fine.	
24	MADAM CHAIR: All right. Thank you v	ery
25	much.	

		Dunk	1 (
		dr ex (Omatsu)	
1	T 1		

- 1 -Luncheon recess at 12:00.
- ---On resuming at 1:35 p.m. 2
- 3 MADAM CHAIR: Please be seated.
- 4 MS. OMATSU: Good afternoon. We will
- continue with the evidence of Professor Dunk. 5
- 6 Q. You were outlining for the Board your
- findings regarding workers' attitudes towards certain 7
- 8 questions.
- 9 You first outlined the importance of the
- 10 environment for forest workesr in terms of their
- 11 lifestyle and culture and then that they were seriously
- 12 concerned about the environment.
- 13 Would you please outline for the Board
- 14 .the attitude of forest workers as regards the role of
- government to the environment? 15
- 16 PROFESSOR DUNK: A. Before lunch, as I
- was saying, as you have just said, I was describing the 17
- fact that given the backgrounds of the workers and the 18
- nature of their work of course they have many concerns 19
- about the environment. The environment is an important 20
- part of their culture. 21
- Given that fact it is, of course, not 22
- surprising that the government which controls --23
- insofar as 90 per cent of the land in northern Ontario 24
- is Crown land and the Ministry of Natural Resources is 25

L	responsible for that, it is not surprising that the
2	government and the Ministry of Natural Resources in
3	particular are the subject of a lot of discussion and a
4	lot of fairly strong opinions which are expressed
5	about the Ministry of Natural Resources.

In my interviews there was a strong sense communicated that the workers feel that the MNR is very rigid in its approach to local situations, that there is a great deal -- I should word it like this, that the the Ministry us very unresponsive to local concerns. It doesn't have flexibility. It is unable to take account of the practical realities of any local situation.

There is a very strong sense that local people's knowledge, local workers' knowledge which they feel is extensive because of their practical work and life experience living in the region, they feel that that local knowledge is not respected and not taken into consideration by the Ministry when they're making plans or when they are implementing regulations.

There is a sense as well that the Ministry to some extent has to answer to other interest groups, in particular industry. Interestingly, it was the tourist industry in particular that the workers felt had some sort of influence over the government, if

dr ex (Omatsu)

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

you want, which was reflected in MNR regulations which 1 restricted their own use of the environment and 2 interfered with that they perceived to be an 3 intelligent and fair use of the forest. 4

> There is a very strong feeling that whatever efforts the Ministry of Natural Resources makes to include public opinion in their plans and so on are really sort of public relations ploys for the most part.

Many stories are told about open houses and, you know, negative experiences that have been derived from them just in the sense that they don't seem to change anything. You can go and express your -opinion and it doesn't matter anyway and there is such a level of -- sort of a feeling of alienation I quess that many people don't even think it's worthwhile making the effort anymore.

On top of that, of course, the whole forum of public consultations is one that is antithical really to workers' culture itself. The formality of the settings very frequently, the role played by experts and people with, you know, formal education and so on tends of course to put people who don't have those sorts of things - we call that kind of cultural capital, is the term a sociologist and anthropologist

1	use - they feel very uncomfortable in those settings
2	and of course they tend to avoid them if possible.
3	So if I can sum it up, there is just a
4	sense that the Ministry of Natural Resources is not
5	flexible enough, that it's not responsive to local
6	concerns and that it is not it may not be the
7	intentions of any individuals, but all in all local
8	concerns really don't have any influence over the
9	decisions that are made.
10	So there is a strong sense of anger.
11	really. I wouldn't want to use the exact words people
12	used to describe the Ministry, but it's a very strong
13	feeling.
14	Q. Would you please describe the
15	attitudes that they expressed to you regarding the role
16	of industry and the environment?
17	A. Well, talking about industry, it's an
18	interesting fact that many of the workers I talked to,
19	more than half of them, described the company they
20	worked for or the practices of the company they work
21	for with regard to the environment has been not bad or
22	quite good. In some cases they thought the company
23	they worked for was doing the best job in the country,
24	I think were the words they used.

Farr & Associates Reporting, Inc.

There is also a sense that things are

25

improving. One of the things that many of the workers
talked about was a recent decision by one of the forest
companies to recycle hydraulic fluid and oil and to
enforce the idea that this had to be done, that you
couldn't bury this waste material out in the bush
anymore. So there is a sense that things are improving

for sure.

It's kind of interesting, though, that even that example, the recycling of hydraulic fluid, in the minds of many of the workers who spoke about that was also a kind of example of the impracticalness of a lot of regulations because in that particular case the fuel — or the hydraulic fluid I should say was collected out in the bush, brought back to the community where it is stored, but it just sits in that community because there are no recycling facilities out there and no way of transporting at this point or it is not economic to transport it.

So now you have instead of this stuff buried in pits out of the forest you have a big tank, one of them said, just waiting to burst of course.

So there is a sense that, you know, if they had been practical about this you would have to find some other solutions or build some of these local level questions into the overall plan. It's great to

do to this, but what in fact in practice do you do with
this stuff.

There is a sense I think that industry is primarily interested in taking out wood fiber. That is, of course, their main concern. There is a sense, as one of them described it, that the industry has blinders on, kind of like a horse with blinders on, and that it sees its job as producing trees and producing fiber for the industry and nothing more than that.

So the industry workers' attitude is rather ambiguous in a way. In a sense it is not as bad as it might be, things are improving, and yet there is also a sense that there is still this kind of narrow minded approach to the issues.

Q. Did you notice a difference in perception between unionized and non-unionized workers towards unions and the environment?

A. Yes. Not surprisingly the non-unionized workers talked about what they perceive to be the lack of flexibility in union regulations and thought that that interfered to some extent with wiser use of the forest resources.

On the other hand, of course, the unionized workers all described the use of contract labour or independent itinerant contract workers as

been detrimental to the environment and they are the
things that they noted, were the lack of commitment of
itinerant workers to local communities, the fact that
they don't live in those communities, they don't spend
much of their money in those communities. When they
come into the cutting site they tend to bring their
supplies with them from outside so they are not coming

into town and spending money.

But also the fact that a lot of these

people are perceived at least to move into a cutting

site, live in a temporary habitation on that cutting

site and when they are finished they simply leave and

leave behind piles of garbage and the hydraulic fluid

and the personal garage that goes along with it and all

of that of course rankles the union workers.

There was also the sense that many of these people, that the unionized workers described, that none-union labour operates under incredible economic pressures. If they don't keep reducing the money doesn't keep flowing in and the down timber on their machines and that kind of stuff is very expensive and costly.

So they simply don't have the time. Even if they have the best of intentions in the world, these independent loggers are really forced to work to the

L	maximum and can't take the time to be concerned about
2	environmental issues, about cleaning up after them,
3	about the effect that they might be having on
4	environmental issues or on what their contribution to
5	the local communities is.

Of course, one of the other elements of this is that the workers are all very concerned about the amount of economic value and economic benefit that returns to local communities from the kind of work they do. There is a very strong sense that given the value of the resource that is taken out of the communities and so on that not enough is done to enhance the economic base of these communities and build a more diversified local economy and they feel that the use of itinerant workers isn't helping that situation.

Q. Lastly, can you please tell the Board what their attitude was towards environmentalists and environmentalism?

A. Yes. As I said before lunch when I was just beginning, one of my main concerns or main interest is the connection between or the contradictions that exist between the labour movement and working class culture and environmentalism.

Not surprisingly, the workers I talked to tend to have a very negative attitude towards

dr ex (Omatsu)

l	environmentalists and the whole environment movement as
	they perceive it even though, as I have said, they
3	themselves do have a range of environmental concerns.

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Their description of environmentalists inevitably was that these are people from outside the area, usually from down south or from big cities or urban areas, that they are people who were described usually in terms it would -- or you could interpret it at least as being from a different class position from the workers. These are people who swear suits from Toronto, these are people who have all been to university and so on. There's ways of talking about this.

They clearly indicated that they perceive these people to be of a different social category than they themselves are and there is a strong sense for these reasons these people do not understand local situations, that their environmental concerns tend to be based on their urban experience rather than their knowledge of the local area or local region and they kind of project theirs concerns which originate in one location onto other locations.

There is also a sense that they don't know anything about local lifestyles and local cultures and, again, as I was saying earlier, of course many of

the forest workers are avid fisherman, hunters, some of them that I interviewed are involved in trapping as well and of course they find themselves at great odds with what they perceive to be the perspectives of the environmental movement on these kinds of issues and, of course, they want to insist that since they live in those regions and they live in those communities that they of course have even a greater interest in taking good care of the forest and the forest resources than anybody else does.

So there is a sense of distrust, if you want, in the sense of a social distance that governs the attitudes towards environmentalism.

I might add as well, of course, that the whole attitude towards outsiders really governs the interpretation of what the environmental movement is about, what the role of government is in the region.

The sense of northern alienation has been written about many times by many scholars and journalists and everybody it seems who know anything about the north. That sense of alienation of course, if you want, overdetermines or provides an interpretive framework within which so many other things get understood. So this sense of alientation from the south is reflected in their attitudes towards

makowski, Radforth
Dunk
dr ex (Omatsu)

- environmentalism, their attitudes towards the 1 2 government as well.
- 3 There is a real sense that to some extent they are liable to be the victims of these forces from 4 outside one more time. So, again, this attitude 5 towards environmentalism is a very interesting thing 6 and it reflects this sense of alienation from sources 7 of power, from sources of control over decision making. 8
- 9 Q. Was there sort of negative feelings 10 towards environmentalism as a result of a fear that 11 they would lose their jobs?
- 12 A. No. Interestingly enough, in that 13 area, northwestern Ontario where I did my interviewing, 14 the workers didn't perceive environmental regulation as 15 a threat to their employment.

17

18

19

20

21

22

23

24

25

Their experience has been that the job losses or the lack of creation of new job opportunities is really the product of technological change and general economic conditions.

I might add that this is an area where there haven't been increases in jobs in the forest sector for a long, long time. I mean, when I was interviewing these people there were men who had ll and 12 years seniority who were being laid off at the time that this was happening. So they have seen the effects

1	or they have seen their jobs disappearing and their
2	experience has been that environmental regulations have
3	had almost nothing do with that up there at least.

So, you know, I don't think that lies behind their concern about environmentalism.

Q. Moving to the next part of your presentation, your analysis, what do you believe are the practical implications of your findings for this hearing?

A. Well, when I was doing my research, I was in the midst of doing my research when I was approach by the the Canadian Paperworkers Union and they asked me if I could prepare a report for them that talked about the relationship between environmentalism and the environmental movement and workers' attitudes towards the environment and so on.

I think one of the important practical implications of what I was doing is to try and achieve a more complex nuance and understanding of what workers' actual positions on environmental issues is because, as I said earlier, there is a very widespread sense of course that workers, especially forest workers, are adamantly opposed to environmental regulation, to environmentalism and movements and so on.

I think if you actually have a chance to go and do research with forest workers outside of that kind of conflictual context, if you can go into their environment and talk with them about these things at a moment when everything isn't extremely hot, you will find out that in fact it is a lot more complicated than you will every discover by looking at the way the Temagami issue was covered or any of the other much publicized conflicts regarding forest usage and that it is just far too simplistic to represent forest workers in that way.

So I think one of the things that needs to be done and a lot more work needs to be done about it is to clear up some misperception of what the situation of local workers is and what the attitudes and opinions and so on of local workers are about environmental issues.

I think it is just far too simplistic to paint them as people who are only there for the job, who are only interested in economic features of forestry and that's how their whole life is governed. They are family members, they are community members, they are involved in a wide range of activities and they use their environment for much more than simply theirs jobs. As I described, these are people who come

Farr & Associates Reporting, Inc.

1	from	these	regions	and	they	are	there	for	more	than
2.	iust	the wo	ork.							

MR. MARTEL: How are you going to get southerners though to take the time, since they haven't for a hundred years, to find out what the concerns of northerners are? That's all at levels including governments. If you want to deal with the problem realistically...

PROFESSOR DUNK: How do you do it?

MR. MARTEL: Yes.

PROFESSOR DUNK: One thing you can do of course is more of what is happening right now, have more opportunities not for people like myself to make these kinds of statements, but many more opportunities for the local people themselves, in this case the local workers, to talk about these issues, to bend the ear, if you want, of the people who make decisions in the context where the workers themselves feel comfortable, where they are not intimidated by the format, by the language, by the kind of people that are there.

I don't want to -- well, not to put too fine a point on it, but it would be very nice if it was possible for even the members of the Board to go and spend sometime hanging around some of these little communities and being in context where people feel at

- ease and they don't feel at the disadvantage of not 1 having the educational background and so on that others 2 do and they can really talk to you about these things. 3 4 MR. MARTEL: Well, some of the Board members live in northern Ontario and have spent their 5 whole life in one-industry towns. 6 7 PROFESSOR DUNK: So you are probably then not surprised by too much of what I have said. 8 9 MR. MARTEL: No. My question was really 10 real because, you see, I don't think it's a problem of 11 northerners as much as it is trying to get southerners 12 to deal in a realistic fashion with the people from the 13 north. 14 I mean, my colleague has been surprised, I think I say guite fairly, and has come to appreciate 15 the concerns of northerners as someone who spent a 16 couple of years in the north at the difference in 17 18 attitude. I mean, people here assume that they know 19 what's good for people in the north. That's just an 20 assumption made by -- particularly if you happen to 21 come from Toronto. I am not supposed to say that, I 22 guess, but Torontonians think the universe is here--23 MADAM CHAIR: You say whatever you want 24
 - Farr & Associates Reporting, Inc.

to, Mr. Martel.

dr ex (Omatsu)

1	MR. MARTEL:as a whole. It seems to
2	me what I am asking you is how do you get the thing
3	to work the other way, to get people who are making
4	decisions regarding northern Ontario to come and
5	understand what's going in northern Ontario before they
6	start making up their mind?
7	PROFESSOR DUNK: Well, I guess, if I can
8	answer that question, what I think my honest
9	interpretation is what you need to do is structure the
10	system so that the decisions that are going to be made
11	about northern Ontario are going to be made by people
12	who live up there. In other words, so then you don't
13	have to worry about about
14	MR. MARTEL: But then the perception
15	comes out - and I am not trying to pin you down - but
16	the perception comes out that they are against the

environment. People just assume.

17

18

19

20

21

22

23

24

25

At the 15 satellite hearings we heard that from person after person after person, that northerners have to make decisions which affect their lives and these decisions must be made by northerners. That is the only way they are going to get a fair break. That's the feeling, the real gut feeling of people in the north. While they feel that way, there has got to be a way of convincing other people that

dr ex (Omatsu)

1	their	concerns	are	more	seriously	looked	at.
---	-------	----------	-----	------	-----------	--------	-----

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 PROFESSOR DUNK: Yes. We are talking about -- I don't know, how does one initiate radical 3 social change, if you want? That's a question maybe I 4 will have to leave to the politicians. 5

MR. MARTEL: Another study.

PROFESSOR DUNK: If I can just intervene. One of the things that's interesting is of course that one of the common themes of that northern alienation that comes across, and it came across in my interviews again, of course is that whenever this issue comes up, academic, lawyers, professionals of various kinds get hired to solve the problem. They all get richer at it, if you want, and nothing changes much for the local people.

There is so much cynicism about that. I think that you really have to begin to structure the system in such a way that real control does to some extent rest with the local people so they really not only -- so that they both do and perceive to have a real influence over the decisions that are made, otherwise you are inevitably going to have this sense of alienation and frustration. I don't know if that answers your question specifically, though.

One of the other -- and I was saying that

l	of course one of the misperceptions or this
2	misperception that local workers are anti-environmental
3	or anti-environmentalists needs to be corrected and
4	that requires I guess a lot of work. Public relations
5	work as much as anything else, I suppose.

1.3

The other thing is, of course, that everything I have said and what we were just talking about again leads to that notion that they need to have real input into the process. That sense that they don't have real input into the process is so pervasive.

Again, I'm not an expert on what MNR.

regulations are, so I can't say how that might be
changed, but the very sense of that feeling is so
pervasive is evidence that there is this perception at
the very least that they are not included in the
process, that their values and knowledge don't get
legitimated in the process and they they need to be.

I presume there, and again I am not in a position to make specific recommendations, but some form of local committees or local boards that workers have real representation on where workers' knowledge, workers' experience of the local area is going to be expressed and taken seriously and be part of the contribution when the decisions are made could go a long way to clearing up that kind of problem.

1 Of course, one thing I want to underline and it is something that the workers themselves are 2 very aware of is for them to have more input into the 3 decision-making process they have to really know what's 4 going on and they feel they have extensive experience 5 and extensive knowledge of the local situation, but 6 they are also aware that if people are going to be 7 involved in decision making that they have to be able 8 9 to take a broad perspective, they have to have the 10 background to understand ecological processes in a way 11 that goes beyond their knowledge that stems from their 12 practical experience. 13 It is out of that I think that one of the 14 -implications of my study is that there is a great deal of need for a lot of educational work on all levels. 15 16 Again, to get back to the issue of how do you change southerners' perspectives. Well, there 17 needs to be a lot more education about what northerns 18

you change southerners' perspectives. Well, there needs to be a lot more education about what northerns and local workers think about issues and what their culture is all about and the logic of the way they think and so on, but at the same time there needs to be opportunities made available to these people in ways that they are comfortable with that, that they don't feel alienated from for them to develop the kind of knowledge that would allow them to be more flexible and

19

20

21

22

23

24

25

1	more knowledgeable in their work and in their local use
2	of the forest. That's where I think there does need to
3	be a big initiative focused on training and education.

Of course, I have done a little bit of research in Sweden and at the end of my witness statement I talk about some of the educational opportunities available there just as an example, not of exactly what we should do in North America, but has an example of a comparative situation where on all parts, government, union, corporation, there has been much more emphasis on providing workers with educational opportunities which will allow them to be more responsible with regard to the environment and enable them to have a much broader perspective of what the issue are and get beyond the stereotypes and the kind of immediate gut reactions that you often have in conflictual situations.

So I think again this need for further training and education, I think it would help and I think it would be well received because the workers are interested in these issues, but it has to be done in a way that is accessible to them both in a physical sense but also in a cultural sense as well.

MS. OMATSU: Thank you, Professor Dunk.

That concludes our evidence-in-chief for

1 today, Madam Chair. 2 MADAM CHAIR: Thank you very much, Ms. Omatsu, and witnesses. 3 4 Ms. Swenarchuk, you wanted to conduct 5 your cross-examination? 6 MS. SWENARCHUK: Yes, I have some very brief questions for Mr. Makowski. I would ask you, Mr. 7 Makowski, and members of the Board to refer to the 8 9 Forestry Sectoral Task Force which was filed this 10 morning. I believe it does not an exhibit number. 11 MADAM CHAIR: Yes, we will give it an 12 exhibit number. This will become Exhibit 2231. This 13 is the Forestry Sectoral Task Force Draft Report of the 14 Ontario Round Table on Environment and Economy and the date of this report -- can you help the Board, Ms. 15 16 Swenarchuk. MS. SWENARCHUK: It was last fall, Madam 17 Chair. I didn't realize that the draft report was 18 being filed. There is actually a final one since, but 19 I don't think it differs very much from the draft. 20 MADAM CHAIR: We could have Mr. Pascoe 21 obtain a copy of the final report. Do you have any 22 objection to that, Ms. Omatsu? 23 MS. OMATSU: No, Madam Chair. 24 MADAM CHAIR: Then we will have the final 25

1	report as Exhibit 2231 and the date on that would be
2	1992?
3	MS. SWENARCHUK: '92. Perhaps November
4	or December.
5	MADAM CHAIR: Thank you.
6 7	EXHIBIT NO. 2231: Forestry Sectoral Task Force Report of the Ontario Round Table on Environment and Economy.
8	MS. BLASTORAH: May I just ask a question
9	of clarification since I also have a copy of the draft.
10	Do you know whether the portions you are going to be
11	cross-examining on are different in the draft?
12	MS. SWENARCHUK: I don't believe they are
13	different.
14	MS. BLASTORAH: Just so I can follow
15	along. Thank you.
16	
	MS. SWENARCHUK: I want to deal really on
17	this topic of cooperation and non-cooperation between
18	environmentalist and union people, and then of course I
19	have to say this is one of the 2,000 documents filed
20	before you of which I am a co-author, Madam Chair, so I
21	couldn't resist the opportunity.
22	Just for the assistance of the Board, if
23	you would turn to Roman numeral (ii) it gives you a
24	list of who were the members of this task force.
25	I think it is fair to say that it

- represented a broad spectrum of forest interests 1 including industry, Mr. Boswell who testified before 2 you; Mr. Vrooman who is the vice-president for 3 Environmental Affairs of CP Forest Products; Dr. 4 Quinney whom you know; Mr. Balsillie from the Ministry; 5 Mr. Naysmith was the chair, he is from Lakehead; Mr. 6 Cormier, a native entrepreneur; and then the 7 environmentalists are myself and Brennain Lloyd, not a 8 environmentalist, she is from North Bay; as you see as 9 well we worked with Mr. Jerry Woods also from North Bay 10 11 who is a representative of the Canadian Paperworkers 12 Union and the recommendations in the report are 13 consensus recommendations of all of those members. 14 CROSS-EXAMINATION BY MS. SWENARCHUK: 15 Q. Mr. Makowski, I would like you to turn to page 24 of the report, please, which is Section 16 This has to do with the issue, as it is often put, 17 14. of jobs and the environment. 18 As you may be aware, my client in this 19 hearing, Forests for Tomorrow, have presented testimony 20 before the Board about the necessity to harvest only at 21 a sustainable level in Ontario as opposed to a level 22 which is not sustainable and in which my witnesses, our 23 witnesses testified is in fact the current situation. 24 As you can see on page 24, the Sectoral
 - Farr & Associates Reporting, Inc.

Makowski,Radforth
Dunk
cr ex (Swenarchuk)

"The Task Force recognizes the importance

1	Tack	Force	members	also	looked	at	this	question.
ł	Task	rorce	IIIGIIIDE I 2	also	TOOKEU	al	CIII	dacacrons

5

22

23

24

25

I think it might be most useful, Madam

Chair, if I just read the section in so you see what we were thinking.

of the forestry sector to the economy of 6 Ontario and the need to protect forest 7 sector employment. However, there is 8 9 public concern that current levels of harvest in some regions of Ontario are 10 not sustainable. Mill closures have been 11 12 a facet of the history of the industry as 13 wood supply in various areas became 14 depleted. In order to prevent such 15 closures, planning and management at 16 the provincial level is required. 17 While production of fiber of the 18 quantity, quality and types sufficient to 19 meet industrial needs is necessary for 20 job protection, production that exceeds 21 the sustainable capacity of the forest

It is therefore necessary for the MNR

wood supply and falling employment

will lead to an anticipated decline in

Farr & Associates Reporting, Inc.

levels.

1 and industry to make a commitment to 2 harvest at a sustainanle level. To 3 determine whether the current level is 4 sustainable will require a comprehensive 5 examination of current and projected wood 6 supply, and the employment effects of 7 movement, should it be required, to a 8 lower but sustainable level of harvest. 9 This examination should include both 10 long-term and short-term employment and 11 investment effects of continuing current 12 trends in harvest levels, and of moving 13 to a sustainable level." 14 Another topic dealt with in the text two 15 paragraphs has to do in fact with more local control over decisions. I will come back to that in a moment, 16 but the last paragraph of Section 14 is the 17 recommendation that essentially harvesting in Ontario 18 has happened only at a sustainable level, the 19 recognition that this could have employment effects 20 that need to be studied and taken into account in 21 setting policy, and I want to ask you, Mr. Makowski -22 you are aware that Jerry Woods was a signatory of this 23 document - of your personal views of this 24 25 recommendation?

not only my own personal view, but it is also the view of our organization and obviously of Mr. Woods that it would absolutely threaten the long-term viability of our industry, the industry in which we represent workers, if we were to continue to harvest at levels above those that are sustainable.

Having having said that, I think the report clearly sets out that we are not sure whether we are doing that or not, and it is important that these recommendation be followed through on as soon as possible so that if we are in fact harvesting at levels that are in excess of sustainable ones that we curtail that because ultimately we will accelerate the rate at which we are going to be in jeopardy if we don't do that. We recognize, of course, if in fact we are in that position that there is going to be an effect on employment.

We believe that -- I think I can answer your question if I talk about three areas that we believe need to be mentioned in regard to your question.

No. 1 is that this is the type of situation that's always played out in the media where immediately in order to sensationalize the whole issue

1	the labour movement is set
	the labour movement is set on one side of the issue and
2	environmentalists are set on the other side of the
3	issue and the labour movement is characterized as one
4	that's only concerned about jobs in the short term
5	rather than the environment in the long term. As has
6	been pointed out today, we think that's an unfair
7	characterization of the northern worker.
8	It affects immediately not only the
9	forest worker, the person that's employed in the
. 0	harvesting, but the immediate direct impact will be
.1	felt by the people who work in the mills as well, and
.2	that's where the bulk of our membership is, although we
.3	do represent workers in woods harvesting.
.4	. So that blackmail, is almost the way I
.5	want to characterize it, of the work force is one that
.6	we have to overcome.
.7	I think some research from Europe that I
.8	haven't read but had been have been informed of has
.9	shown that generally if we address these problems
20	earlier enough there is really no negative impact on
21	employment, and part of that is that if we look at the
22	whole necessary environmental actions that have to be
23	taken positive environmental policies we believe will

We can take displaced workers if in fact

Farr & Associates Reporting, Inc.

result in positive employment opportunities.

24

25

1	we are in that negative situation and have and put
2	them to work in areas where other positive
3	environmental policies will create jobs there.

Having said that, I want to come back to our first recommendation which talks about the -- at the tail end of it saying change is possibly necessary as a result of development of sustainability, that change must being directed in a way that attempts to be fairly to all those affected.

We believe that having recognized the principle we can't overharvest. We have to develop a strategy, an industrial adjustment strategy or whatever catch phrase or nomenclature you want to attach to it. It recognized that if we are going to embark on a process of being more environmentally responsible that we have to have a strategy that will accommodate displaced workers through retraining, through early retirement incentives and relocation to areas where new jobs opportunity may well have be -- have been made availability as a result of those positive environmental policies.

So to sum it up, yes, we recognize in the most negative of circumstances, if our most negative fears are found to be true about the level of harvesting that's going on in Ontario's forests, that

cr ex (Swenarchuk)

- there may be some job losses, particularly short term. 1
- 2 We believe there are ways to address it
- to minimize the impact on the work force and that that 3
- is part of a price that may have to be paid to ensure 4
- the long-term viability of the industry. 5
- 6 MR. MARTEL: Could I ask a question
- 7 because I am listening to Mr. Makowski and I am worried
- 8 about this because we heard a good deal of evidence
- 9 about how we are going to retrain or we might even have
- 10 government pay for houses, and I only received this
- 11 yesterday.
- 12 So my question is actually to you, Ms.
- 13 Swenarchuk. In this policy, is there somewhere - I
- 14 have gone through it quickly but not carefully - is
- 15 there somewhere in that there that the task force does
- talk about or make recommendations with respect to, as 16
- we heard during the hearing, relocation grants, 17
- purchase of houses when workers are unemployed or put 18
- out of work because of cutbacks because this would 19
- certainly be the place to consider such a way of 20
- overcoming the adverse effects to working people who 21
- are the ones who lose their homes and their 22
- opportunities if we don't act appropriately. 23
- MS. SWENARCHUK: Frankly, and some of my 24
- fellow counsel may object if I give you evidence, that 25

1	kind of discussion did happen in the task force.
2	MR. MARTEL: But it's not in the report.
3	MS. SWENARCHUK: The only wording
4	there were no details provided in the report as to wha
5	kinds of policies would have to be enacted.
6	I can only point you to page 33, Section
7	20. In the paragraph immediately under No. 20:
8	"In setting new environmental standards
9	government must ensure that the
10	enforcement of such standards does not
11	detrimentally affect workers and
12	communities."
13	Everyone on the task force agreed with
14	.that.
15	"The true cost of production including
16	the full cost of using the environment
17	should be reflected in the cost or
18	quantity produced."
19	Then further, the last three paragraphs
20	on the page:
21	"Job losses due to the enforcement of
22	environmental standard must be addressed
23	in all sectors with consideration of
24	the following: The establishment of a
25	fund that will provide grants and loans

1 to businesses willing to invest and 2 provide jobs in Ontario, provide 3 incentives to increase research and 4 development and take part in joint 5 venture and invest directly in local 6 jobs..." and then worker participation in decision making regarding changing the environmental 7 8 standards. 9 That was the direction that that group of 10 people saw in terms of providing a fund for 11 compensation and adjustment due to job losses. 12 MR. MARTEL: That's why when I was 13 talking a while ago about what my concern is when I see 14 .these types of studies, and Lord help me this room is full -- we could fill this room up with studies about 15 16 northern Ontario, they are all there except none of them ever deal with the gut issue and that is, what 17 happens in a one-industry town, what happens to the 18 workers who lose their homes and their jobs, can't give 19 their house away and there are one million 20 recommendations on funding for projects and all of the 21 nonsense that goes with it, quite frankly, because none 22 of it ever happens. 23 They are great motherhood words, but they 24 never cover what happens to the families and the 25

1	workers when a one-industry town shuts down and one
2	only has to look at Elliott Lake today, almost only had
3	to look at if it wasn't for some tough negotiations
4	with respect to not Hearst, but Kapuskasing.
_	I have seen a thousand studies like this

1.6

I have seen a thousand studies like this and as a northener I used to go crazy reading them because they always left out the real fundamental.

Again, we have the same thing and this is the hottest one off the press.

It still doesn't deal with the fundamental problem facing people in one-industry towns. How do you relocate your life investment, your house, where do you go, how did you get retrained.

Those are never considered and that's why
I said a while ago, as I did, and I wasn't making
reference to this, the real gut issue is never dealt
with.

MS. SWENARCHUK: I guess the real gut issue though is what happens to all of those communities and workers when the mills close because wood depletion is similarly not dealt with here.

MR. MARTEL: The same happens in mining,
Ms. Swenarchuk, when the mine runs out and it is always
the working class who lose their shirts and that's what
we are talking about about here on this study, is it is

•	Dunk cr ex (Swenarchuk)
1	the working class who can't give the house away.
2	It doesn't matter whether it is Cobalt,
3	it doesn't matter whether it is Haleybury, it doesn't
4	matter whether it is New Liskeard or you just take that
5	whole string of towns, Elliott Lake, the most modern
6	one. The people who get saddled because other people
7	take their investments into consideration and they can
8	work it out except there is one group that can never
9	work it out and, again, we don't deal with that
. 0	problem. That's what always worries me.
.1	MS. SWENARCHUK: As I recall, Mr. Woods
.2	from CP wrote this section. So that's where that
.3	proposal came from.
. 4	MR. MARTEL: It doesn't go far enough
.5	then.
.6	MS. SWENARCHUK: I don't think most of
.7	the members of the task force would object to taking it
.8	further and maybe Mr. Makowski has some ideas what can
.9	be done further. I would be happy to hear from you.
20	MR. MAKOWSKI: I can only say this. A
21	couple of comments. First of all, I think there is an

important distinction to be drawn in the resource sectors between the mining industry, although I have really no experience in it, and the forest products industry in that it is a renewal resource and we are

22

23

24

25

talking about effecting changes today to our forest
management practices or our view of how we treat the
forest that will hopefully reap positive benefits 150
years from now. All us, again, won't be around to see
the fruits of our labour, I'm sure.

With regard to your follow-up question,

With regard to your follow-up question, I am not obviously not in a position to respond to how hamstrung or cornered in, for lack of better terms, that Mr. Woods may have felt in that committee or how far we could have taken those-recommendation, but I can tell you this

MS. SWENARCHUK: We all felt, yes.

MR. MAKOWSKI: I'm sure you did. What I can tell you is this. I set out the three areas of concern with regard to your question. The first being the blackmail of workers immediately in those types of settings. The second was the positive employment opport — or positive environmental policy issues in our view have the ability of providing positive unemployment communities, and the third was an industrial adjustment strategy.

I suppose I have been through it enough personally with shutdowns of mills and entire work forces being thrown into a state of turmoil and having to go in and negotiate in many cases with the support

	cr ex (Swenarchuk)
1	of government pressure on companies, enhanced
2	retirement package, enhanced severance pays and so on
3	to lessen the blows.
4	What I'm suggest here in my third point
5	is we have to have a comprehensive industrial
6	adjustment strategy if we are going to move in this
7	direction. It in advance does set out exactly what
8	kind of programs we are going to have available for
9	people because I don't think we can go willy nilly down
10	a path and not have some, I guess, comfort zone that's
11	going to be made available to the workers that are
12	going to be affected. So we have to develop that
13	strategy. '
14 -	Mr. Martel, your points, sir, are very
15	well taken by me having gone through this with mill
16	closure after mill closure in some communities that we
17	need to have everything set out in advance what's
18	available and not have to reinvent the wheel every time
19	a negative situation develops and there is a job loss
20	or a plant closure, whatever the case may be.
21	So we have should have that strategy
22	developed in advance of the situations and it should be
23	a very specific one.
24	MADAM CHAIR: I think the point that Mr.
25	Martel was getting at as well, Mr. Makowski, is that I

cr ex (Swenarchuk)

point to in this province specifically with respect to
successful industrial adjustment strategies for the

don't think we have very many successful examples to

steel industry or the manufacturing sector on the auto

5 industry that's coming up.

I don't think we have done a particularly good job in that kind of strategizing, and I suppose a concern among your members is that balancing of making changes within the industry that everyone might feel are very necessary, but with respect to protecting the work force and local communities against the negative aspects of the change I think guarantees our very difficult to make.

MR. MAKOWSKI: I agree with you and we recognize that and I also agree with the comments that we haven't done a very good job where we have been faced with these problems.

I think part of the problem has been just that, that we haven't had a strategy. We've been very reactive. We wait for something to happen and then we go in and see what we can do about it rather than being proactive and trying to get the parties together to develop some kind of strategy on it. It may well be that it is much easier to do that in advance of a situation happening than it is after having to react to

the facts of a closure.

15

16

17

18

19

20

21

22

23

24

25

You know, there are some success stories 2 in different areas. If you will allow me the 3 opportunity I can try and point to some ways that 4 things have been accomplished. Again, only having some 5 fringe knowledge of these circumstances, but in the 6 7 Ottawa auto industry, as I understand it, they were 8 facing a problem where the work force was routinely 9 laid off as a result of the need for retooling from 10 time to time and they've put in place a system of 11 supplementary unemployment benefits where there is a 12 bank built up and it augments the UIC benefits that 13 workers are paid during the period in which they are -laid off. 14

We believe that, you know, that type of thinking is the approach that's needed. We need to be -- that was done, although reacting to a continually ongoing situation, it was a very progressive move on the part that particular organization.

We've talked to some employers with regard to recent closures that potentially were not permanent ones about that kind of program.

we think that with the federal government's involvement, although we are not speaking for the federal government in this forum, with the

1	federal government's involvement, with regard to their
2	programs they make available, retraining programs
3	through the Canada Employment Centre, the UIC benefits
4	and the availability of subplans with modified rules
5	that would assist people in circumstances such as we
6	are facing here, with involvement of various provincial
7	agencies with regard to retraining and relocation
8	assistance, with all of those, if we could bring all
9	the players together in advance of a crisis situation
10	we may well be able to develop a strategy that's going
11	to assist us in the future because we are going to face
12	these crisis and we have to put our minds to a solution
13	to them now rather than waiting and reacting and trying
14	to catch up with a company that may be running away and
15	leaving the province or the country as a whole.
16	That may not answer your direct question,
17	but I think that an industrial adjustment strategy is
18	one that's needed and it has got to be comprehensive
19	and it has got to be done in advance of these
20	situations developing to sum it up.
21	MS. SWENARCHUK: Thank you.
22	MADAM CHAIR: Thank you, Ms. Swenarchuk.
23	Ms. Blastorah, are you going to have any
24	questions?
25	MS. BLASTORAH: I have about three very

1

1

1

1	short areas, Madam Chair. I will be about 15 minutes.
2	MADAM CHAIR: All right. Then it looks
3	like we will be and you will be conducting a
4	re-examination? I suppose you have to wait and see
5	from Ms. Blastorah's questions.
6	What we might do is finish with Ms.
7	Blastorah's cross-examination and then take a short
8	break and come back and complete with any
9	re-examination.
0	MS. BLASTORAH: Can the reporter hear me
1	from here?
2	THE REPORTER: That's fine.
3	CROSS-EXAMINATION BY MS. BLASTORAH:
4	Q. Mr. Makowski, for you. I understand
5	from your resume that you are not currently and I
6	believe have never been actually employed as a woods
7	worker and a millwright?
8	MR. MAKOWSKI: A. Well, that's true,
9	although there was a very brief period, I think it was
0	two and a half or three weeks, where I was employed as
1	a woods worker, quite honestly from my father-in-law.
2	As a matter of fact, I have been married
3	twice and the only similarity between the two marriages
4	is both my father-in-laws were woods workers. One
5	owned his own company and all my brother-in-laws are

- cr ex (Blastorah)
- bush workers. So I have that personal involvement with 1
- wood workers and bush workers. 2
- I did work for a period of about two and 3
- a half to three weeks I think for my father-in-law on 4
- one occasion when I happened to be on strike at the 5
- 6 mill.
- MR. MARTEL: Oh, oh. 7
- MR. MAKOWSKI: That's allowed under our 8
- 9 constitution, Mr. Martel.
- 1.0 MS. BLASTORAH: Q. But you are not now
- 11 or have been recently a wood worker?
- 12 MR. MAKOWSKI: A. No, I'm not, that's
- 13 correct.
- O. I take it neither of Dr. Radforth or 14
- 15 Dr. Dunk --
- 16 PROFESSOR RADFORTH: A. No,
- 17 PROFESSOR DUNK: A. No.
- 18 Q. The reason I ask is I am just
- 19 wondering if you are familiar with the Code of Practice
- for timber management operations in riparian areas. 20
- 21 Are you familiar with that document?
- 22 MR. MAKOWSKI: A. Quite honestly, no,
- I'm not. 23
- 24 Q. Okay. Are you familiar with the
- environmental guidelines for access roads and water 25

1	crossing?
2	A. No.
3	Q. If you are not familiar with those
4	documents, then would I be correct that you wouldn't be
5	familiar with any training initiatives in relation to
6	those documents?
7	A. No, I'm not familiar with any
8	training that's been existing with regard to those
9	issues.
10	Q. Okay, thank you. Moving on then.
11	Have you reviewed the draft terms and conditions, the
12	1992 draft terms and conditions filed by the Ministry
13	of Natural Resources or have you reviewed the
14	Ministry's reply statements of evidence in this
15	hearing?
16	A. I haven't personally, no.
17	Q. Are you then, given that you may not
18	be, but are you familiar with the Ministry's vegetation
19	management alternative project?
20	A. No, I'm not.
21	Q. Are you familiar with the Ministry's
22	initiatives in relation to development of a forest
23	ecosystem classification system or an ecological land
24	classification system?
25	A. Not personally.

Dunk			WSKI, Ko	dio	IL	
•			cr e	x (Blas	tor	ah
1	0.	Okav.	Are vou	aware	of	01

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

r at all familiar with a long-term study underway by the 2 Ministry into the effects of timber management 3 activities on site productivity? 4

> A. I'm aware of a number of undertakings by the Ministry and various other committee that have struck by the Ministry to investigate a number of -particular aspects of forest management undertakings.

Q. In that context then, are you familiar with the Ministry's forest fragmentation and biodiversity --

A. No, I'm not.

Okay. I am just wondering then, I think you would agree that, granted you are not familiar with them, but based on the titles alone you are you able to comment or agree as to whether those would not be or don't sound like initiatives focused on obtaining maximum yields?

I wouldn't be in a position to comment either way.

Q. That's fair enough. My last question then given that is you did quote some figures in relation to the average size of clearcuts in both Quebec and Ontario and I was wondering if you could tell me the source of the figures for the Ontario

1	averages?
2	A. I believe it was our research
3	department in both cases, in both provinces' case. The
4	CPU's research department.
5	Q. Do you know where your research
6	department got those data?
7	A. They would get I would assume, and I
8	am not in a position to verify that absolutely, but I
9	would assume they would get them the respective
10	ministries responsible for the forestry.
11	MS. BLASTORAH: Perhaps since you are not
12	aware of it, Mr. Makowski, Ms. Omatsu could I just ask
13	you to provide us with the source for the figures that
L 4	were stated in relation to Ontario only. I won't ask
15	for the Quebec figures.
16	MS. OMATSU: Could you tell me exactly
17	what figure you are referring to?
18	MS. BLASTORAH: I think the words that
19	Mr. Makowski used in his presentation were that the
20	average cut size in Ontario I think he said it was
21	his understanding that it was 260 hectares, although
22	many cuts were larger than that.
23	That's your recollection, too, Madam
24	Chair?
25	MADAM CHAIR: Yes, that's what the Board

			_	
1	he	a	rd	_

- 2 MS. BLASTORAH: I was just wondering the
- 3 source of those figures. So you will undertake to
- 4 provide that?
- 5 MS. OMATSU: (nodding affirmatively)
- 6 MS. BLASTORAH: Thank you. Those are all
- 7 my questions today. I have no questions for Dr.
- 8 Radforth.
- 9 MADAM CHAIR: You do have questions for
- 10 Dr. Radforth?
- MS. BLASTORAH: No, I do not. Thank you,
- 12 Madam Chair.
- MADAM CHAIR: Shall we take a break now,
- Ms. Omatsu? Will you be having some re-examination or
- do you want 20 minutes to...
- MS. OMATSU: I think just one or two
- questions in redirect.
- MADAM CHAIR: Would you rather just
- 19 continue and finish now?
- MS. OMATSU: No, we could take a break
- 21 and then come back.
- MADAM CHAIR: Fine. We will be back in
- 23 20 minutes.
- 24 --- Recess at 2:35 p.m.
- 25 ---On resuming at 3:00 p.m.

1	MS. OMATSU: I have a few questions in
2	re-direct, Madam Chair.
3	RE-DIRECT EXAMINATION BY MS. OMATSU:
4	Q. Mr. Makowski, you were asked by Ms.
5	Blastorah whether or not you personally were familiar
6	with MNR training codes and guidelines for woods
7	workers.
8	I wonder if you would advise the Board
9	what you are told by your members regarding these codes
.0	and guidelines, training?
.1	MS. BLASTORAH: Madam Chair, just to
.2	clarify. My question actually was in relation to two
.3	specific documents and I didn't persue the matter
. 4	because I was just questioning whether Mr. Makowski had
.5	any familiarity with it at all.
.6	Since he said he did not have any
.7	familiarity, and I assume he would have me if he had
.8	knowledge through other people, I didn't persue that
.9	line of questioning.
20	Just to clarify, I was only referring to
21	two specific documents and those were not training
22	guidelines, they were as you know, they were
23	specific guidelines and I was asking about training in
24	relation to those guidelines. So it wasn't a general
25	question on training.

1	MS. OMATSU: Fine.
2	Q. Do you mind advising the Board what
3	your members advise you regarding MNR's code and
4	environmental guidelines for woods workers?
5	I can repeat the two titles on those two
6	if you want me to, the Code of Practice for riparian
7	areas and environmental guidelines for access roads and
8	water courses.
9	MS. BLASTORAH: I don't mean to make a
10	problem or an issue of this, Madam Chair, but I am just
11	not sure I already had my answer and the answer was
12	Mr. Makowski didn't know anything about it.
13	I am just not sure now what additional
14	information I am going to get given that he has already
15	answered the question that he wasn't familiar with the
16	documents nor training in relation to them. I'm not
17	sure why the answer would be different now.
18	MS. OMATSU: Well, I am asking him now
19	not in his personal capacity.
20	MS. BLASTORAH: I assumed he was here
21	speaking for the union.
22	MS. OMATSU: I think that is why in
23	redirect I would like to ask him in his representative

capacity as a union if he could respond to that

24

25

question.

re dr (Omatsu)

1 MADAM CHAIR: Ms. Blastorah, let's have the question put to Mr. Makowski and if new information 2 comes up then the Board will give you an opportunity to 3 put a further question to him. 4 5 MS. BLASTORAH: That's fine. He may have misunderstood the context of my question. 6 7 MS. OMATSU: Q. I wonder, Mr. Makowski, 8 if you would please the Board in your representative 9 capacity representing CPU about the Code of Practice on 10 riparian areas and the environmental quidelines for 11 access roads that was directed to you in cross? 12 MR. MAKOWSKI: A. During my earlier 13 years as a representative for the Canadian Paperworkers Union I believe I mentioned earlier I had the occasion 14 to represent some 350 to 400 - I believe it was as high 15 as 450 at one time - woods workers in a particular 16 17 bargaining unit in northwestern Ontario. There was on many occasions times when 18

the woods workers, the road construction crews, whomever, would question myself or comment to myself on the fact that they needed and were thirsty for training in a wide range of areas including how they were dealing with traversing streams and rivers in the road construction end of it, cutting close to -- or in close proximity to lakes, et cetera.

19

20

21

22

23

24

1	So there was definitely a thirst for
2	knowledge, a thirst for training by the woods workers
3	that I was directly involved in with for a period of
4	about three and a half to four years.
5	Q. Thank you. In your second question
6	you were asked if you were personally familiar with
7	some MNR projects and studies.
8	You were asked in a sense I suppose, if I
9	can rephrase the question, if you were aware that the
LO .	department was moving on a road from maximum yields
11	towards sustainable yields. I wonder in your
12	representative capacity if you could respond to that
L3	question.
L 4	MS. BLASTORAH: Well, I'm sorry, Madam
15	Chair, but that was not my question. I asked, again,
16	about specific projects and, again, you know, Ms.
1.7	Omatsu already led evidence on this in direct and we
18	did not cross-examine on that.
19	My question was, again, was he aware of
20	the specific terms and conditions and the reply
21	evidence in relation to specific projects and he
22	indicated he was not. He was not really familiar with
23	those through other means and, therefore, again I
24	didn't persue the line of questioning because he

indicated he had no knowledge of them and he wasn't

1	really able to comment on them.
2	So I do have some problem of Ms. Omatsu
3	coming back and attempting to reopen this area again
4	which she did lead direct evidence on and we didn't
5	cross-examine on it. I'm sorry, but it is not a
6	question properly arising from my cross-examination.
7	It has already been dealt with.
8	MS. OMATSU: If I might respond to that.
9	I think it was very clear from the outset that Mr.
LO	Makowski came in a representative capacity and not in a
11	person capacity and the witness evidence that he is
L 2	giving I think should reflect that.
13	Perhaps in response to some questions he
L4	may have responded in a personal capacity and that's
15	the only thing that we are trying to deal with in this
16	redirect.
17	MS. BLASTORAH: I'm not sure how
18	corporately he would have knowledge of something that
19	he doesn't have knowledge of personally. That is my
20	problem.
21	I mean, either he is familiar with these
22	or he is not and he indicated he is not. I don't know
23	how he can comment further than what he may have said
24	in his direct evidence. It's really not proper.
25	MADAM CHAIR: Ms. Omatsu, what is the

re dr (Omatsu)

1	purpose of this question?
2	MS. OMATSU: Well, I don't want to really
3	say the response, so I will be careful. It is to allow
4	Mr. Makowski to respond to the question directed to him
5	in his representative capacity as a spokesperson for
6	the Canadian Paperworkers and in that sense to indicate
7	a standard procedure that exists between MNR and the
8	union in terms of the sharing of information and
9	documents and this sort of thing.
10	MS. BLASTORAH: Well, Madam Chair, that
11	has nothing do with the question I asked in
12	cross-examination and I think it could have been dealt
13	with in direct. I'm sorry, but it just does not arise
14	from cross-examination.
15	MS. OMATSU: Well, obviously I differ in
16	this because I think that Mr. Makowski has responded to
17	your question personally and what we're trying to do is
18	to have on the record his representative response.
19	MADAM CHAIR: The Board is very well
20	aware of what Mr. Makowski is here to testify to with
21	respect to his representing the CPU, so I don't think
22	anymore questions about in that direction will
23	really clarify anything further that the Board feels is
24	necessary.

Farr & Associates Reporting, Inc.

MS. OMATSU: Okay.

	re dr (Omatsu)
1	Q. On the last point, on our
2	undertaking and this is just in response to your
3	question of the undertaking. Mr. Makowski, would you
4	please clarify what data the Board you received from
5	the CPU research department?
6	MR. MAKOWSKI: A. Okay. The information
7	with regard to the clearcut sizes and so on in the
8	Province of Quebec was gained through our CPU research
9	department.
10	I have been advised that the information
11	regarding the average clearcut side in the Province of
12	Ontario was in fact information that was provided to
13	the hearing by Mr. Martel the other day, I understand,
14	two days ago or so. I'm not aware of the timing of it.
15	Now, if that information was
16	misunderstood, then we apologize to the Board and I
17	hope you would accept that.
18	If, in fact,, that was the information
19	that was provided to the hearing by Mr. Martel, then we
20	would be happy to and my understanding is that it
21	was information that was referred to being received by
22	the Ministry.
23	MADAM CHAIR: I think we can clear the
24	record up very quickly.
25	Mr. Martel was referring to information

1	that we have received in the written reply evidence of
2	the Ministry of Natural Resources, reply evidence 2 I
3	think, and in that they have done a survey of clearcut
4	size since 1988 approximately and they find that over
5	60 per cent of clearcuts are in fact smaller are
6	smaller than 240 hectares which has to do with the
7	moose guideline.
8	So that information we have before us and
9	that can be found in the written reply evidence. So
10	that clears up the
11	MR. MARTEL: It is in the black binder,
12	the question that we raised.
13	MS. BLASTORAH: You are thinking of one
14	of the answers to the interrogatories.
15	MR. MARTEL: Yes.
16	MS. BLASTORAH: Mr. Martel, there is some
17	information, as Mrs. Koven mentioned, in the Panel 2
18	MNR's reply witness statement Panel 2 in relation to
19	clearcut size ranges and some information and I believe
20	that information was expanded on in one of the Board
21	interrogatories. I'm sorry, I don't have the number
22	off the top of my head.
23	MADAM CHAIR: That's fine. Thank you.
24	MR. MARTEL: If someone would like a copy
25	Mr. Pascoe could provide you with a copy of the answer

1	to the matter I was referring to.
2	MADAM CHAIR: Yes. Mr. Pascoe, we are
3	going to be finished shortly perhaps you could Xerox
4	those pages and provide those to Ms. Omatsu.
5	MS. OMATSU: Thank you very much.
6	Those are all my questions.
7	MADAM CHAIR: The Board thanks you very
8	much. Gentlemen, we appreciate you coming here today.
9	We appreciate you getting your evidence before us and
10	you will be apprised of when the hearing is over and
11	when our decision is ready.
12	Thank you very much.
13	
14	Whereupon the hearing was adjourned at 3:10 p.m., to be reconvened on Thursday, May 14, 1992
15	commencing at 10:30 a.m.
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	MC [C. copyright 1985].



